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# PROCEEDINGS

(9:02 A.M.)

3 MS. SHEKETOFF: Good morning. Welcome to the 4 National Press Club. My name is Emily Sheketoff, with the 5 Canadian Broadcasting Corporation. This morning our morning 6 newsmaker is Albert Shanker, president of the American 7 Teachers Federation and also on the executive council of the 8 AFL-CIO. Mr. Shanker serves on committees concerned with 9 education, labor, and international human rights. He will 10 speak for about 15 minutes and then take questions. 11 I would like to remind those who may not be 12 familiar with our format to please state your name and 13 organization before asking your question. 14 We will turn now to the man Woody Allen said 15 started World War III, Mr. Albert Shanker. 16 MR. SHANKER: Good morning. Thank you for being 17 here this morning. It's a pleasure to be have this 18 opportunity and make some remarks on the occasion of the 19 opening of this school year. 20 It's very important to note that this school year

is marked by what is probably the smallest number of teachers strikes that we have seen in many, many years. I think that is evidence of a cooperative relationship brought about largely in the interest in the educational forum and by the involvement of the business community and Governors

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across the country.

2 The other thing that we see all across the country is that while in 15,000 school districts most of 3 them are making changes that are legislated, that we see 4 5 this year a larger number of school districts across the 6 country that are trying some basic and fundamental changes. 7 The analysis that we have gotten in recent years from the 8 national assessment of educational progress is one that 9 leads to the conclusion that we need more than reform if 10 reform implies that some relatively minor tinkering or 11 shaping up of school systems, and that what we need is a fairly major overhaul. 12

Some of those results I will just spend a minute 13 14 to cite and show how much change, fundamental change, is 15 needed on the national assessment of progress, examinations, 16 and assessments. In reading and literacy, we find that 17 while practically everyone in our country can read a stop 18 sign or an exit sign and can open up a box and follow simple 19 instructions, that when you get to the ability to read a 20 newspaper on the reading level, say, of the Washington Post 21 or the New York Times, you are down to about 36 or 37 22 percent of those still in high school at the age of 17-1/2, 23 so that we are measuring the successful students, those who are still there, not those who drop out. 24

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When you move to a slightly more difficult level

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1	that is, how many can read an airline timetable or a
2	railroad timetable, not so important in and of themselves
3	but very important if somebody is to read the material in
4	the World Almanac, a spreadsheet or anything else then
5	you are down to 4.7 percent of those students who are still
6	in school, the successful ones, not the dropouts, only 4.7
7	who can look at a chart and sort of combine the headings at
8	the top of the chart, look at the numbers and get the
9	information from it. Extremely low.
10	If we move over to the analysis of writing, the
11	writing report card, and once again we assign a very simple
12	task to 17-1/2-year-olds these are again the successful
13	ones, those who are still in school, not the dropouts and
14	ask them to write a letter to a prospective employer
15	applying for a job, and how many of them can write the
16	letter using some evidence indicating to the employer that
17	he or she knows what the two or three major qualifications
18	for the job are, and then offering evidence that I should be
19	hired for this job because, "Yes, I can take care of money,
20	I worked in my father's store until two years ago, and that
21	was fine. And I know you need somebody who his reliable,
22	and I had the following job at church and Boy Scouts, and I
23	always did this." That is someone who can muster evidence
24	and write a persuasive letter of that sort.

Of those who are still in high school at 17-1/2,

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only 20 percent of them can write such a letter.

When you move to mathematics, only about 27 percent of those still in school at 17-1/2 can do a simple problem which involves more than one step. That is, the numbers aren't very difficult, but you have to know that first you subtract, then you multiply or do some other sequence of basic numerical manipulations.

8 Well, if we had a system in which 65 or 70 or 75 percent of the students were doing well, then reform would 9 10 be the right thing to do. It would just mean shaping up what we are doing, the system that we have, and doing things 11 12 a little better. But when we get results that show that 13 only 4.7 percent can read a simple chart and only 20 14 percent can write a letter, not at a level of brilliance but 15 at a level of moderate acceptability, and that only 27 16 percent can do fairly simple mathematical problems, we have 17 to reach the conclusion that reform is not enough and that 18what we need is a very major change in our schools.

We are not trying to get five or ten percentage points of improvement, we are trying to get a percentage of students who succeed in these various things to move from the 4.7 or 20 or 27 percent mark up to the 75 or 80 percent mark.

That is not going to be done by teaching a little better, getting a slightly better textbook, adding a little

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more time onto the day. It is going to be done only with some fundamental rethinking.

3 So I am very happy that this year a number of 4 school districts have moved toward making some basic 5 changes. I am going to leave some out, but I am going to 6 mention a few.

7 Dade County has embarked on a very interesting 8 program of school-based management. They invited their faculties to meet last year and to discuss how they would 9 change the school if they had no rules and regulations 10 11 imposed upon them, how they would govern the school and what 12 substantive changes they would make, and the schools that came through with the best proposals have been granted their 13 14 wish.

That is, they are not beginning a program in which they will be relatively free from regulation and in which the teachers and supervisors on the spot within those schools can manage themselves. We are looking forward to some very interesting, different schools as a result of that.

Hammond, Indiana, has a school-based management program which is very interesting and very exciting, in which the entire faculty plays an important part.

24 Some of the new contractual provisions in the New 25 York City contract are outstanding. That is a provision

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which says that the faculty of a school can vote to suspend
 a particular point in the union contract if it believes that
 suspending that particular point in the union contract is in
 the best interests of good education within that school.

5 That is a very important movement away from 6 bureaucratically run schools, and I am sure that the 7 teachers who go to those schools are probably going to say, 8 "We are willing to suspend this item of the contract if the 9 board of education is willing to suspend some of its own 10 bureaucratic rules which prevent us from doing things," and 11 will result in a lot more school-based decision making.

12 The movement in Rochester, New York, which is a 13 very extensive involvement of the entire faculty in running 14 schools, in training new teachers, in deciding who remains 15 as a teacher, and assisting experienced teachers who are not doing such a good job, involving teachers as adjunct 16 17 professors at the University of Rochester. So that 18 experienced teachers within the system become the professors 19 who are training new teachers who come in. All of these are 20 very new and very exciting approaches.

The rationale for this is very clear. The first wave of reform consisted of having states like California, Texas, and Florida impose a big, fat pack of rules and regulations either by the state commission, or usually through the state legislature and signed by the Governor.

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We favored most of those reforms, and we favored them
 because we believed that local districts were not doing a
 good job themselves.

But that is not a good way to run a school system. That is, somebody in the state capital should not be telling local people. You wouldn't your medical system to run that way. You wouldn't want a law passed somewhere in the state capital telling every hospital and every doctor exactly what to do.

You want well-trained, intelligent people on hospital staffs looking at you, asking you questions, and making judgments on the basis of what is right and what is wrong for you. That's what we need in education.

14 What is good about the schools I was just talking 15 about -- the Dade Counties and the Rochesters and the 16 Hammonds and the Toledos and the New York Cities -- is that 17 there is the beginning of a recognition that schools are not 18 going to improve substantially by being kicked from above 19 and being told what to do by some remote group of people. 20 They are only going to improve substantially if there is 21total involvement of the people who are on a school site who 22 keep asking questions, "What is right for this place? What 23 is wrong with it? What changes need to be made?"

That implies that the people at those sites have to have the power to make the changes. Up to now we have

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had many complaints that OES, "We could run the place better," they say, "We would run it differently, but they won't let us." And "they" was always the board of ed, the union contract, the state education department, the legislative rules.

We are beginning now to move into a system which is away from regulation and toward creativity and involvement of individual schools, and I applaud that.

9 I would like to spend a few minutes on the 10 upcoming presidential debate, on presidential candidates' 11 debate on education, and say, first of all, that I think it 12 is very significant that the presidential candidates, that 13 there will be a national focus.

14 This, of course, stems from the continuing 15 interest on the part of the business community, and indeed 16 the Governors and the whole country, on the problem of 17 competitiveness. That has not gone away. It won't go away 18 for quite some time. Our schools are not going to be turned 19 around in one or two years. This is a project for at last a 20 decade, and it's really a continuing project after that.

Therefore, that continuing interest is very welcome and very important. The things that I would hope presidential candidates would commit themselves to ar the following:

First, we expect that there will be on the part

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1 of the majority of candidates some financial commitments and essentially the financial -- I don't have a number that I 2 3 want to pull out of my head because I think one of the important contributions of the school reform movement is to 4 say that the schools themselves ought to be market-5 competitive, and I think that what we should do in schools 6 7 is exactly what is done in other areas, whether it's law firms or hospitals or accounting firms or engineering firms. 8 We ought to set standards, reasonable standards, and say we 9 10 want teachers who meet the following gualifications.

We shouldn't be unrealistic in thinking that we can have all the talents in the country working in our elementary and secondary schools. We wouldn't want a country where there weren't talented people working in many other fields. But we ought to get our fair share of people, and we should certainly not bring into our field any people who are incompetent or who are below a certain line.

What their salaries should be, once we set those standards, ought to be set by the market. That is, you offer a certain salary, and if you get it, you get enough people who meet the standards that you set, then that is what you ought to pay them.

If you've got too many lined up, salaries will probably move up slowly because there are lots of good people lined up for those jobs. Salaries are not going to

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move up.

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On the other hand, if what we are offering people 3 does not bring in good people to the standards that we have set and if the standards are reasonable, then we ought to 5 move them up.

I believe that when we are finished viewing all 6 7 of this from a market point of view, that we will need some 8 additional financial support. Exactly how much I do not 9 know.

10 Secondly, I would hope that all the presidential candidates would strongly commit themselves to the National 11 12 Board for Professional Teaching Standards. There are a 13 whole range of issues involved with this. There is the 14 whole question of paying some teachers more than others. 15 There is the whole question of having a school in which some 16 teachers can have more responsibility than others.

That whole set of issues has always ended up with 17 18 no change because there was no faith in the local principal 19 or the local school board or whoever was going to make the 20 decision. How do you know that person is really going to pick the people who are really outstanding? How do you know 21you're not going to have local politics and favoritism? 22

The creation of a national board gets away from It means that a national board not subject to local that. politics and patronage and, hopefully, not subject to

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national politics and patronage either -- that is, a really independent board -- will be able to certify that some people are outstanding and schools, therefore, will be able to use those people both in terms of compensation and in terms of different rules in the schools without the negative political consequences that we have faced up to now.

7 The second important part of that board is that 8 it will contain an ongoing research arm which will keep 9 asking the question, "How do we identify people who are 10 outstanding? What do w mean by outstanding? And how can we 11 train and educate people in the future to be outstanding so 12 there will be an ongoing focus on how to do a better job in 13 terms of teacher education?"

14 I also think that a good set of assessments of 15 teaching will bring about major changes in teacher education which are long overdue, and I think it's very hard to get 16 17 these changes in colleges and universities. But if some colleges and universities find that none of their graduates 18 19 are becoming board-certified teachers, this is indeed 20 something that those colleges and universities will 21 undoubtedly feel pressure to change, either their selection 22 processes or the processes of selecting and training that 23 they have.

24 Closely related to that is the idea of support 25 for education as a profession. We want to move more and

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1 more toward involving teachers as a group in making 2 decisions.

The reason for that I gave a minute ago, and that is that children are not mechanical objects being moved through an assembly line. They are very complicated. They are all different. And the only way to provide for a proper education is to make individual judgments.

8 And the only way to get individual judgments is 9 to have people right there at the front line who are 10 sophisticated, who can make them. And the reason for 11 professionalism is exactly that.

12 It means you get highly educated people who have 13 been very well trained, and then you allow them, give them 14 the flexibility to make decisions and judgments which are 15 appropriate in each case.

Without that, I don't think we are going to go along a track that is going to put many good people into the field. You cannot get good people who feel that they are coming into a system where they are being treated as though they know nothing and someone else is telling them everything that they ought to do.

The next important thing that I will look for in what the candidates say is the commitment to research. As Secretary Bennett pointed out yesterday, we are about to go over the \$300 billion mark in our expenditures for

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education, and the moneys are assigned at the federal level
 for research and for the national assessment are somewhere
 around the \$15 million mark.

That is an outrage to spend \$300 billion and not constantly measure what is it that is going right, what is going wrong, how might we change things, not to have a measure which compares state by state how well we're doing, how well is this state doing now compared to what it did five years ago and ten years ago.

Why do we have to wait every ten years to find out how many of our kids can write a letter or read it or what that improvement is, instead of getting it every three years or four years so that we can make changes more quickly.

15 A commitment to research, that is not one of 16 these sexy things which is going to find millions of people out there saying, "I won't vote for you unless you support 17 18 educational research." But we really cannot support 19 improvement in the world of education without finding out 20 what's happening, are we doing better, are we doing worse, 21 what kinds of programs are working and which programs are 22 not working.

In addition to that, we are going to be looking for candidates to make commitments to adding resources with respect to targeted groups, the minorities and the poor.

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These groups have made the most progress in the last 15 years. They have had funds targeted in their direction

3 Yesterday the Committee on Economic Development came out with an outstanding report -- I was privileged to 4 serve as an adviser to that committee -- in which they 5 6 pointed out that unless we reach a lot of these youngsters 7 very early with an array of community and educational services, that we are going to continue to have this problem 8 9 of large numbers of essentially handicapped youngsters 10 because their pregnant teenage mothers didn't get the right 11 nutrition and then we get brain-damaged kids in schools and can do nothing about them; that we have to take these  $\pm 2$ problems seriously, and that is a range of problems that is 13 14 an appropriate federal concern.

15 It comes out of previous discrimination, and it 16 also ends up with a federal burden in terms of welfare and a 17 whole bunch of other things. There is no question that 18 there needs to be federal commitment there.

We are also going to be looking not just for money, but for values. I think all of you have seen a project that we have been working on recently dealing with the teaching of democracy.

A recent report by the National Endowment for the Humanities indicates similar problems in terms of what it is that our students know or do not know about our own country,

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our Constitution, our Bill of Rights, what other forms of government there are, what are the alternatives, and that democracy is not something that you keep and hold onto in ignorance, it frequently has to be fought for and no one is going to fight for it if they don't understand it.

6 That is a job the schools have to do, of charter 7 development, values and understanding of that by candidates 8 is extremely important.

I will just wind up by saying that I think this 9 10 is going to be a very crucial year for education in a number 11 of ways. The national commission, the Carnegie Commission, will start as a regular commission for the first time on 12 some very basic decisions will be made there. Depending on 13 which way they go, we will either move toward 14 15 professionalism and toward a restructured school, or, if 16 things don't go right there, we will end up with what we have had all along -- namely, a school system that is not 17 18 working very well.

The presidential candidates and the presidential debate will provide an opportunity for a national focus on education, which we have not had for some time.

Third, of course, is the fact that across the county there are more and more places where very different things are being done, and it is going to provide an opportunity for a national discussion of what are the

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1 appropriate changes in our schools -- to what extent are the 2 things that Dade County has started to do and Rochester and New York City and Hammond, Toledo, Cincinnati, and New 3 Haven, Hartford, and a number of other places -- to what 4 extent will these programs work, to what extent will they 5 6 improve education? We believe they will. That will start a 7 very widespread movement towards similar programs in other school districts in the country. 8

Thank you.

10 MS. SHEKETOFF: I would like to remind everyone 11 to please identify themselves and their organizations before 12 they ask any questions.

Are there any questions?

14 My name is Bob Shoga, with the L.A. QUESTION: 15 Times. Mr. Shanker, I wonder if you could be a little bit 16 more specific about the first point. You said some 17 financial commitment. I understand your reluctance to put 18 an exact price tag on it. Could you give me some figure? 19 As you know, the people argue most about in politics is 20 money and where it comes from. What is the magnitude of it? 21 How essential is it for there to be an increase in federal 22 aid? I guess that's what you mean. Could you speak to that, please? 23

24 MR. SHANKER: I think federal aid is only 25 appropriate for some things. That is, I do not believe that

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it is the Federal Government's job to basically support he school districts of our country. That is the state and local responsibility.

I think that there are several federal
responsibilities. One is in the area of civil rights. That
is that where there are deficiencies in the education of
youngsters due to discrimination which came out of -- well,
it's within our lifetime that we had legal segregation in
this country. There is no question that a lot of the
educational deficiency goes right back to that.

We now have about \$3 billion invested in Chapter 12 1. That reaches only a small proportion of the youngsters 13 who are eligible. So that you've got to pick and choose.

I would say that all the youngsters who are eligible for the program ought to get it, and therefore that program probably ought to move from \$3 billion to cover all kids. It ought to be an entitlement program. That would probably bring it up to about \$12 billion.

I may be a little off on that, but I don't think I am very far off. That obviously cannot be done in one shot. You couldn't find the teachers, space, and everything else. But if you have a program, a budget target where you say within a certain number of years you are going to do things, there is no reason why you can't have educational targets to say that this will be done over a period of time.

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1	Second, the responsibility of the Federal										
2	Government is research. We have done it in agriculture. We										
3	have done it in a lot of other fields, where we know that										
4	you are not going to get 15,000 separate local agencies										
5	doing it. And that is not expensive, but it probably means										
6	moving the \$15 million that we now spend to \$30 million or										
7	\$40 million or \$50 million we are talking about millions										
8	here, not billions of dollars.										
9	QUESTION: How much do we now spend? I am sorry.										
10	MR. SHANKER: \$15 million. A doubling or a										
11	tripling. It's very little. It's ridiculous. We talk										
12	about \$300 billion expenditures and \$15 million to figure										
13	out whether you're spending the money wisely. That wouldn't										
14	take a huge increase, certainly not in terms of well,										
15	that's dollars. That's second.										
16	This is that the Federal Government needs to										
17	intervene in terms of special problems that are, in a sense,										
18	one-shot interventions designed to meet certain types of										
19	emergencies.										
20	Now, I would say that probably in the next five										
21	or ten years one such emergency will be the number of, let's										
22	say, math and science teachers who are qualified that we										
23	have in the country. Most of our kids who are in high										
24	school now went to elementary school before the wave of										
25	reform. Many of them weren't required to take much math or										

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1 science. Many of them don't feel very good at it. It's 2 going to take quite a while before the country to produce 3 enough people in math and science for industry and the 4 military and education.

5 Therefore, I think you need something like what 6 you had in the Talented Teacher Act, which says to future 7 mathematicians and scientists, "We will pay for your college 8 education or we will wipe out your college loans if you will 9 teach for three years or five years before going to work for 10 some company." In other words, some sharing of resources 11 with incentives created by the Federal Government.

12 States can pick up on programs like this also. 13 Some of them do. Some provide a medical education for 14 people who will provide medical care in rural areas for 15 three, four, five, six years.

There are programs similar to this in a number of 16 field. And I would include in with this last batch, since I 17 18 think the most important development we have now is moving 19 toward the professionalization of teaching, support for the Carnegie Board. Eventually, the Carnegie Board will be 20 supported by teachers who take the assessments. But for the 21 22 first three, four, or five years it will need some outside 23 These are some of them. support.

But the biggest one would be the poor and minority youngsters. It would include Chapter 1, early

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childhood education, and a battery of services in terms of
 preventing low-birthweight babies and things like that.
 That would be the most expensive part of it.

Anyone else? Yes?

5 QUESTION: Ken Askey, from Scripps-Howard. I 6 don't understand how a national board of standards would 7 solve the merit pay problem. This is a local decision that 8 people have to make at a local level. Your staff is paid on 9 a merit basis. So is mine. Somebody has to make that 10 subjective decision.

MR. SHANKER: The subjective decisions are made on the basis of who is hired and what function they are given in the institution, and there will always be some subjective decisions.

15 In our proposals, we favor moving away from the 16 classroom as we know it right now. We think that almost 17 every other industry in this country has changed very 18 radically over the last 200 years. Schools have not. THe 19 notion of a teacher standing in front of a bunch of 20 youngsters and the youngsters sitting still for five or six 21 hours a day listening to someone talk, with very little use 22 of technology and very little differentiation in staffing is 23 not a very good structure.

However, we feel that a national board can do in this field what it has done in other professional fields.

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Look, there are a lot of people who work in accounting, but there is a difference. Most companies of accountants will treat a certified public accountant differently from somebody who can fool around with the numbers but isn't certified.

When you are serious about some medical problem you have, any doctor can treat you, but the chances are you are going to look for a board-certified surgeon or a boardcertified allergist or somebody else to do that.

There is no reason why the profession itself 10 11 shouldn't have a way through a bunch of nationally 12 comprehensive assessments of saying to the public, "Look, 13 the sates make the decision as to who gets licensed, the 14 local boards make the decisions as to how much they are 15 going to pay people that we are going to hire, but the 16 profession itself is going to certify to you that the 17 following people are outstanding in the following ways. And 18 then locally you can take that into account in how you 19 structure your schools.

20 QUESTION: But that is pay by credentials, not by 21 performance.

22 MR. SHANKER: Well, I think we have that in our 23 society, too. That is why surgeons generally make more than 24 general practitioners and certified public accountants. If 25 you've got a good system of certification, then there is a

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23 relationship between certification and performance. 1 2 I think in most other professions the argument 3 would be that a person who is certified is going to be a 4 better performer in that field on average, which is why you 5 look for a certified surgeon, a board-certified surgeon, you don't just go out and say, well, I can do just as well with 6 7 anybody else in surgery. 8 Yes? 9 Emily Feistner, of the National Center OUESTION: 10for Education Information. You mentioned that the Carnegie 11 Forum about ready to either make or not make some very crucial decisions, and if they do things will be better, if 12 13 not they will go on as in the past. 14 Could you be specific about what those are? 15 MR. SHANKER: Well, it has to determine whether the standards for board certification are going to be set 16 17 high or low, because there are obviously differences of opinion among the people on there. Some feel that a board-18 19 certified person ought to be fairly rare, not too common, 20 ought to meet very high standards. Others feel, gee, that is going to make a lot of people feel bad, so let's have 21

standards so that almost everybody can make it.

There are questions as to whether one has to go

through the current system of teacher education to even sit

for such a certification or whether anybody can go through

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it whether or not they have. The answer to that question
 will be very important.

I think the question of whether the national board becomes just a coordinating device for 50 different state boards or whether it actually does certification on its own will be very important. I think if you have 50 totally different standards in the 50 states, you are going to not end up accomplishing very much.

9 So I think those are some of the key questions. 10 There are others. But if you end up with 50 different 11 states and you end up with relatively low standards and if 12 you also end up with -- well, in other words, if we end up 13 with almost everybody being certified as being outstanding, 14 the whole thing is going to look silly. And indeed, it will 15 be.

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1 I think there are several other problems in the 2 process. One is the Board is going to have to very delicately balance several things. There is a desire on the 3 4 part of some not to have anyone certified until you have 5 developed a perfect certifying instrument. That could take 6 You would have another generation of people or maybe ages. two generations sitting here at a press conference waiting 7 8 for the assessments. 9 On the other hand, there could be a rush to put 10 things out quickly, which don't have very much credibility.

11 So I think to a large extent, the credibility of 12 the enterprise will rest on being able to reduce assessments 13 fairly quickly within a couple of years that are better than 14 anything that now exists, but that aren't perfect.

We are not waiting for perfection, but to be able to produce something that's, let's say, far better than anything like the NTE or any of the other exams that are available now.

MR. BARRETT: Larry Barrett of "Time" magazine.
You have doubtless been paying attention to what several
presidential candidates have been paying already. They are
all talking about education in one way or another.

Which of them strike you as making a lot of senseand which of them strike you as making nonsense?

MR. SHANKER: I wouldn't put any of them in

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either of those categories right now. I don't think that any of them as yet have taken very specific positions. They kind of all think education is important and that teachers are good people and they ought to be helped and supported. All that is very nice, but it is not a program, and I have not yet seen any programs.

7 I think it is very important that presidential 8 candidates, as soon as possible, take on some of the tough 9 issues and some of the tough issues are issues of saying 10 that we need a national board, we need to move toward 11 professionalism, we need staff differentiation, we have to 12 find ways of using technology in schools which are not being 13 used.

Who says the only way a person can learn is by listening to somebody talk all day long? I mean, can't kids learn by watching a VCR, listening to an audiotape? They can learn from other kids. They can learn by reading. They can learn from simulations. They can use computer instruction.

20You know, there are all sorts of ways of21learning.

And to say that the way we are going to do it is the way we always did it before there was any other technology, and that is to have the student sit there and listen to somebody talk when we know that the rate of

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1 failure is very great in this, that lots of kids just cannot 2 sit still, keep quiet and learn by listening to someone 3 talk. Many of them could learn in other ways. It is just 4 wrong.

5 So I think it is very important for presidential 6 candidates to indicate that they will support and do 7 something to help to bring about a school which is a school 8 for the next century and not just assume that the school 9 that was okay for the 19th century and continues through the 10 20th is all right.

11 We have also learned a lot in our industry about 12 different styles of management. If you look at what is happening in corporations today in this country, in terms of 13 14 the relationship of management, the workers, what is 15 expected of employees, in terms of participation, in terms 16 of contributing to the quality of the product, I don't see any reason why that same philosophy shouldn't be brought 17 18 over to the schools. I don't see any of that yet.

MR. BARRETT: Well, several of them have been talking of lengthening the school year, making the comparisons between the U.S. and Japan and the U.S. and certain other countries. Several of them are stressing accountability, I guess somewhat in the vein of Bennett here yesterday.

Do you think lengthening the school year is a

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Wbw	1	good and feasible thing?
	2	MR. SHANKER: It might be, but if you keep
	3	well, look, if we're not doing very well in the way we are
	4	doing it, doing more of not doing very well isn't very good.
	5	The big problem is not the length of the school
	6	year. It is how much time the kid pays attention, and if a
	7	kid is tuned out all year long now, which a lot of them are,
	8	and that is what the National Assessment figures show, it
	9	shows that maybe the majority of students are not listening,
	10	are not engaged. They are attending, but they are not
	11	getting anything out of it.
	12	Lengthening of the school year will give you
	13	another week or two weeks or three weeks a month of not
	14	listening and not doing anything.
	15	Now it is true that the minority of kids who are
	16	listening and paying attention, I believe will learn more,
,	17	assuming that a kid who is not doing that, if you lengthen
	18	the year for that kid, that kid is going to continue to be
	19	engaged. He may decide not to be. He may decide that's
	20	when he goes to Boy Scout camp or does something else and
	21	may tune out for part of it. But that is very mechanical.
	22	That is something like saying, hey, the way we make a better
	23	automobile than the Japanese make is to get all the auto
	24	workers to work an extra half hour a day.
	25	I haven't heard anybody say that. I have heard

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them say that you got to put quality in there. You've got to have a different mode of production. You have to have leaner management. You have to have employees who care about quality. You maybe have to have some of what an employee is paid, based on the profits that the company makes. You have to provide incentives within the system, which is accountability systems.

8 And also, I hear a lot of talk in business about 9 how we are not doing so well, because we worry about the 10 quarterly bottom line.

11 I think we've got to worry about that in 12 education too. That is, the Japanese worker and manager knows he is going to be in the same company ten to twenty 13 14 years from now, and if that company goes down, he is 15 unlikely to get employed anywhere else. That is a very 16 strong incentive for making that company work, and if the 17 company looks like it is going down or he is spending weekends, nights, summers, every extra minute figuring out 18 19 how to make the company succeed, if he is just worried about 20 a move to the next corporation in the next quarter, if they 21 show a great bottom line, you don't care about what your 22 company is going to be doing, one, three to five years from 23 now.

So I think we need accountability measures, which is why I favor more money for national research. A large

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1 part of the research would be gathering information as to 2 what works and what doesn't. Are we doing better? Are we 3 doing worse? Once you have that information, we have to 4 start asking what kind of incentives do you build in to get 5 the better models adopted by those who don't have those 6 better models.

But I don't have very much faith in the notion
that all you have to do is add a little time, you know, some
mechanical fix-it is going to work it.

10 If 80 percent of your kids who are in high school 11 are not learning to write a decent letter, I'll tell you one 12 of the reasons for that. One of the reasons is that, if you've got 30 kids in a class, five periods a day, you've 13 14 got 150 papers to mark, if you give the kids an assignment, 15and it takes you five minutes to mark it, five minutes to 16 sit with each kid and suggest how he might rewrite, that is 30 hours. 17

If you can't figure out some way of reorganizing 18 19 the school to make it possible for kids to write two, three, 20 four or five times a week some substantial paper and have an 21 adult read it and talk to the kid about it without creating 22 an absolutely impossible burden, you can add another four 23 weeks onto the school year, where kids won't write and 24 nobody is going to read their papers, and they still won't 25 learn how to write.

1	So I think that sort of proposal add a little
2	more onto the day, add a little more onto the year, require
3	the student to do this. Now in Japan, you have a very
4	different set of factors, as you know. You have mothers who
5	spend their entire lives bringing up their kids. You have
6	mothers who get the same books and the same homework that
7	the kids do, and they do it together. If a child is ill,
8	the mother goes to school and takes the notes and comes home
9	and teaches the youngster.
10	There is competition to get into the schools at
11	the age of 3 and into schools that prepare you for the
12	schools that are there at 3 before that.
13	I don't think we are about to change the American
14	culture to do that. That doesn't meant that we have to be
15	losers, but it means that we have to make our improvements,
16	in accordance with the American character, not in accordance
17	with the characteristics of another people.
18	QUESTION: The kids in Chicago are having a
19	shorter school year. The teachers are out.
20	What are the issues there? Are you playing an
21	role?
22	MR. SHANKER: The issue there is a shorter school
23	year, isn't it, that the board is trying to impose in order
24	to save money. That's a money issue, mostly. As you know,
25	the governor had asked for a tax increase in order to

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1 provide increased aid to education. Illinois school 2 districts are very heavily dependent on state aid for school support. The legislature did not support that increase. 3 Ι don't know what the economics of the district are, but 4 Chicago is claiming they don't have money and that, 5 6 therefore, they want to close schools a few days and cut 7 teachers' salaries back to reflect the reduction in the 8 number of days worked. And the teachers are on strike for a 9 salary increase.

10 QUESTION: Are you planning to go there or 11 playing any role in this?

MR. SHANKER: I will go there if they ask me to. I mean, basically, the national organization doesn't conduct strikes. If they need research, advice as to tax base and things like that, we have people -- for instance, we do have people in Detroit right now. There are some differences as to what's available in the budget. We do that, but our locals are perfectly capable of conducting it.

19QUESTION: But as you are here this morning,20around the country, constantly talking about teacher21professionalism, and you talk about the profession, does it22worry you to see the big headlines that the teachers are out23in Chicago, as they were out in L.A.?

24 MR. SHANKER: Well, sometimes you have no choice.
25 I mean, suppose -- I can tell you, if the teachers in

٧dv	1	Chicago, just remember, this is not the first time they've
	2	been out, and each time they've been out, the school board
	3	said they had no money, and after the teachers went out, the
	4	school board miraculously found some money. Both teachers
	5	salaries and conditions today would be much worse in
	6	Chicago, if the teachers had merely accepted what the board
	7	tried to impose on them each of those times.
	8	I don't like it. I think kids do lose when they
	9	are not in school. I think teachers lose, in terms of what
	10	the public thinks of them when they go out on strike, and
	11	that is a price which, in a democratic society, is a touch
	12	price, when you are trying to get the public to support
	13	public education and negative feelings are created by this,
	14	but I think that the alternative, which is to accept
	15	constant deterioration, is also not an acceptable one.

So I wish that they were able to solve it without striking, but they clearly were not able to.

18 QUESTION: What is the general trend on strikes 19 this fall around the country, Mr. Shanker? Do you have any 20 feel for it?

21 QUESTION: This is the smallest number that we 22 have had in years. It has been going down every year. The 23 high point was the late '60s and early '70s. And those were 24 essentially strikes for collective bargaining recognition 25 and first contracts, salaries and working conditions, kind

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of labor and management figuring out who was stronger.

2 It was first experienced. Then there was a settling down. Then in the mid-'70s, where all these 3 financial crises, the bankruptcy in New York City and 4 Chicago nearly came to the edge of that and other cities, 5 and you had a bunch of defensive strikes where management 6 7 was cutting back because of their bankruptcy and other 8 fiscal problems, and the unions went out to try to hold onto 9 what they had.

10 But since the reform movement, I would say, since 11 about 1980, the number of strikes has dwindled. When you 12 consider the fact that there are 15,000 school districts in 13 the country and there are probably about 50 on strike, most 14 of them are very small districts. So it is a very, very 15 small percentage of the total workforce, and of course, if 16 the strikes don't last very long, it is possible to make up 17 the time.

By the way, the Chicago School System chose in these previous strikes not to have the kids make up the time, because many of these school boards use the strike as a way of balancing their budget. Obviously, teachers don't get paid when they are out on strike.

You know, a strike is not the same kind of a
weapon in the public sector as it is in the private company.
If the employees shut the company down, both sides lose.

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1 The workers lose their salaries and the manufacturer loses 2 the value of the product, but when you strike a school 3 system, the teachers are losing pay and the board of 4 education is saving money. So that may be the reason for 5 the strike there, maybe that the board of education has 6 figured that that is the way to balance its budget.

7 That is kind of a way of closing the schools down
8 and not providing education for the kids and blaming it on
9 the teachers and their union.

QUESTION: Al, do you think that the increase in teacher pay that has taken a phenomenal increase in the last couple of years is going to take care of the teacher shortage that the unions have been so concerned about?

MR. SHANKER: It takes care of some of it. 14 We 15 find there are quite a few people coming into teaching now who started in other fields and who now want to teach, and 16 17 we find that in most of our cities, that's a very 18 interesting phenomenon of people who are 30 or 40 or 45 years old, second careers. It is partly the money and 19 20 partly the feeling that things are going to get better, that governors are talking about it, and business people are 21 22 talking about it. And for four or five years, salaries have 23 improved, but we need to remember that we've just reached 24 the point this year where we have now, in terms of 25 purchasing power, we've just surpassed the previous high

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	2	So we've had these ups and downs, you know.
	3	I noticed that Secretary Bennett talked about the
	4	big increase in teachers' salaries since 1960. What he
	5	didn't talk about is what happened to teachers in the 1940s
	6	and '50s. When everybody else was getting raises, teachers
	7	pretty much stood still.
	8	I don't want to pick a year that is favorable to
	9	us or unfavorable, but unfortunately, we have periods when
	10	you kind of stand still, and then there are big periods of
	11	catch up.
	12	But I think it has been helpful. I do not
	13	believe that these increases and improvements will end the
	14	shortage in certain areas, where there is an overall
	15	national shortage.
	16	So there has to be sharing in those areas.
	17	Secondly, I think that, basically our standards
	18	for admitting people into teaching in most states, is far
	19	too low. As far as I know, it has not changed in most
	20	places. To be an elementary school teacher, all you need to
	21	do is get a 65 percent on the same examination that you are
	22	going to be giving your students when you start teaching
	23	there.
	24	I think a 65 percent on an elementary school
	25	examination for a teacher is an indefensibly low standard.

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The teachers have to be far ahead of the students, if they
 are to be good teachers.

3 QUESTION: Did you write Bennett's speech4 yesterday, of the NEA passages?

5 MR. SHANKER: No, I did not write the NEA 6 passages. I both agree and disagree with him on the NEA 7 passages. That is, I do think that the NEA has been an 8 obstacle to many reforms, but not everything that Bill 9 Bennett thinks is a good reform is, indeed, a good reform.

10 Bill Bennett tends to be of the push-button 11 school of reform, that mechanical things, in his view, will 12 make a big difference. I agree with some of the reforms and not with others. For instance, we accepted the idea of 1.3 retesting teachers in Texas, not because we like the idea of 14retesting somebody who has been teaching for 20 years, but 15 16 it was part of an overall reform package, and sometimes you 17 have to make a deal on a package or you lose the whole thing. But I also do not believe -- I think the Secretary 18 doesn't come with clean hands on this whole thing. 19

I think if you want to bring about -- there is no way you are going to bring about basic and important reforms in schools without getting the acceptance of the people who are part of the process. The SATURN project in General Motors, about the acceptance of the United Auto Workers, they have a pay schedule which was lower than that of the

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average auto worker. They had the employees work in teams
 and share the profits, so they had the chance of making more
 money than any other auto worker, but their base pay was
 low.

5 That was worked out, it was voted on, and it was 6 accepted by the employees, and I hope it turns out to be a 7 great success. It would not be a great success, if it were 8 imposed from above on a bunch of reluctant employees, who 9 felt that they were being done in.

10 Unfortunately, Bill Bennett doesn't seem to 11 understand that if you have a good idea, you don't just pass 12 a law and shove it down the throats of the people who are going to have to carry it out. If you've got a good idea, 13 14it ought to be good enough, so you can sit with the people involved and convince them that it is in their interest and 15 16 it is in the public interest and they ought to do it and make them feel good about it, so that they will help make it 17 18 work.

I am kind of surprised that somebody would have discovered a philosophy like Bill Bennett, thinking you can get improvements by legislating them through regulations from above.

23 MS. SHEKETOFF: That seems to be all the 24 questions.

Thank you very much.

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