THE AFT LOCAL 29 COLLECTION

Papers, 1918-1981

(Predominantly 1960-1980)

7 1/2 linear feet

Accession Number 1000

L.C. Number

The papers of American Federation of Teachers Local 29, Panama Canal Zone, were placed in the Archives of Labor and Urban Affairs in December of 1980. Additional material was accessioned in February of 1981. The collection was opened for research in July of 1984.

AFT Local 29 was chartered in 1918 by teachers in the American schools of the Panama Canal Zone. It became inactive in 1921 after failing to maintain a large enough active membership. In 1933, two new locals were chartered with the aid of the Panama Canal Metal Trades Council (MTC). Local 227 represented the teachers of the Pacific side of the isthmus, and the smaller Local 228 represented those of the Atlantic side. In 1940 the Metal Trades Council became a Central Labor Union (CLU-MTC) under the AF of L to better serve member unions, which included police, fire-fighters, the Panama Canal Pilots Association, the AFT locals, and other employees of the Panama Canal Company/ Canal Zone Government (PCC/CZG). Canal Zone labor tried to maintain salaries comparable to those paid civil servants in Washington, D.C. In addition, a 13-20% Tropical Differential, a salary bonus for government employees living under adverse tropical conditions, was usually paid.

Problems facing teachers through the early 1970s included obtaining clean safe housing, protection for the jobs and salaries of teachers who married, and payment for extra-curricular assignments. The AFT urged the two locals to join in order to strengthen their position in negotiations with the Schools Division. A merger took place on Sept. 1, 1974. This merged local was reissued local number 29.

Soon thereafter, treaty talks took place between the U.S. and the Republic of Panama. As a result, the long separate American and Latin American schools systems in the Zone were merged, and in 1979 all U.S. schools in the Zone were transferred to the Department of Defense Dependent School System (DoDDSS). Under the Panama Canal Treaty, the Canal Zone no longer exists, and AFT Local 29 has become the Panama Canal Local 29.
Important subjects covered in the collection are:

Central Labor Union- Labor Legislation
Metal Trades Council Panama Canal Company/
Dept. of Defense Schools Canal Zone Government
Dual School System Treaty
Involuntary Transfers Tropical Differential

Among the important correspondents are:

Kolodny, Jules Parfitt, Governor H.R.
Ligtenburg, John Parker, Governor David S.
Meany, George Seldon, David
Megel, Carl Shanker, Albert

An index to subjects and correspondents will be found on pages 14-16.
Contents

15 manuscript boxes

Series I, Local 29, 1918-1921, Box 1
Correspondence of the first teachers' union in the Canal Zone.

Series II, Local 227, 1930-1974, Boxes 1-9
Sub series A: Office Files, 1930-74, Boxes 1-3
Minutes, correspondence, newsletters, reports and officer and committee material of the Pacific Side Teachers Association
Sub series B: Financial Material, 1931-74, Boxes 3-6
Bank, expenditure, dues and membership records of Local 227
Sub series C: Topical Files, 1937-1974, Boxes 7-9
Files relating to the various interests and activities of Local 227

Series III, Local 228, 1935-1974, Box 9
The incomplete files of Local 228, the Atlantic Side Teachers Association.

Series IV, Local 29, 1974-81, Boxes 13-15
Sub series A: Office Files, 1974-81, Boxes 10-11
Minutes, correspondence, newsletters, reports and officer and committee material of the merged AFT Locals.
Sub series B: Topical Files, 1974-81, Boxes 11-13
Files relating to the various interests and activities of Local 29, including material on the Treaty negotiations.

Series V, Central Labor Union-Metal Trades Council, 1949-81, Boxes 13-15
Sub series A: Minutes, 1949-80, Boxes 13-14
Minutes of CLU-MTC meetings.
Sub series B: Topical Files, 1949-81, Boxes 14-15
Files relating to the interests and activities of the CLU-MTC and its member unions. Material on the Panama Canal Company/Canal Zone Government and on the Treaty negotiations is included.

Non-manuscript material:

24 photographs, most related to poor housing conditions, have been placed in the Archives Audio-Visual Collections. AFT and AFL-CIO pamphlets received with this collection are available in the Archives Library.
Correspondence of the first teachers' union in the Panama Canal Zone.

Box 1

1. Correspondence, 1981-21
Series II
AFT Local 227, 193Q-1974
Boxes 1-9

Papers of the Balboa Teachers Federation, also known as the Pacific Side Teachers Association.

This series is divided into three sub series

Sub series A: Office Files, 1930-1974, Boxes 1-3
- Minutes, correspondence, newsletters and reports of Local 227.
- Minutes appear first, followed by officer and committee material and newsletters. Correspondence appears last.

Sub series B: Financial Material, 1931-1974, Boxes 3-6
- The financial records of Local 227, including bank statements, and documentation of expenditures, dues payment and membership. Files are arranged alphabetically by type of material.

Sub series C: Topical Files, 1937-1974, boxes 7-9
- Alphabetically arranged files relating to the various operations and interests of Local 227.

Sub series A: Office Files

Box 1

Box 2
- 1-3. Minutes; Sep 1965 - May 1968
- 4. Minutes, Attendance, Agenda; Feb 1970 - Apr 1974
- 5. Committee Reports; 1934-71
- 6. President's Reports; 1940-63
- 7. Newsletters; 1962-65
- 8. Officers and Committee lists; 1936-74
- 9. Correspondence; Dec 1930 - Dec 1950

Box 3
- 1-25. Correspondence; Sep 1951 - Mar 1974

Sub series B: Financial Material

Box 4
- 1. Auditor's Reports; 1953-72
AFT Local 29

Box 4 (cont'd)
2-8. Bank Statements; 1956-70
9-12. Cash and Bank Books; 1931-70

Box 5
1. Dues, Local; 1963, 1970-73
2-3. Dues, National; 1955-62
4-10. Financial Reports; 1938, 1955-73
11. Income Tax Returns; 1958-71
12-17. Membership Lists; 1930s - 1970s
18. Miscellaneous Financial Material
19. Payroll Dues Deduction Records; 1968-74

Box 6
1-15. Requests for Payment; 1960-74
16-19. Roster and Dues Cards; c. 1966

Sub series C: Topical Files

Box 7
1. Combined Federal Campaign; 1967-73
2. Congressional Bills; 1972-74
3. Constitution; 1962-72
4. Contract Consultation; 1963-70
5. Conventions, AFT; 1963-64
6. District of Columbia Teachers; 1972-74
7. Dual School System; 1968-74
8. Employment Status of School Officials; 1973
9-10. Extra-Curricular Duties and Pay; 1965-70
11. Grievance; 1960-69
12. ; Giannoble, 1967-68
13. ; Green, 1965
14. ; Swinney, 1969
15-17. Housing; 1937-46
18. ; 1946 Report
19. ; 1950s
20. ; 1960s
21. ; 1970s
22. Income Tax and Insurance Information

Box 8
1. Labor Legislation; 1940-73
2. Labor Management Act; 1959-61
3. Leave; 1962-74 & N.D.
4. Personnel Records, Canal Zone Schools; 1934-47
Box 8 (cont’d)

5. Promotion Policy; 1954-60
6. ; N.D.
7. Salary; Comparability with D.C. Teachers
8. ; Legislation
9. ; Payroll Procedures
10. ; Scales and Schedules

11-12. School Calendar; 1965-74 & N.D.
13. ; Civic Councils
14. ; Governor's Ad Hoc Committee
15. Schools Evaluation
16. Social Activities
17. Teacher Evaluation
18. Treaty, Panama Canal

Box 9

1-3. Tropical and Women's Differential; 1968-74 & N.D.
4. ; Atty. Gittings' Accounts
5. ; Central Labor Union- Metal
   ; Trades Council Position
   Papers
6. ; Clippings
7. ; Court Records
8. Wage-Price Freeze; 1971
10. ; clippings, 1970-73
11. Working Conditions
12. Miscellaneous
Series III
Local 228 1935-1974
Box 9

The incomplete files of Local 228, the Atlantic Side teachers Association. Files are arranged alphabetically by type of material.

Box 9
13. Constitution
20. Financial Records
21. Membership and Committee Lists
22. Minutes
23. Newsletters
24. Topical
25. Treaty
Series IV
Local 29 1974-1981
Boxes 10-13

Files relating to the merger of Locals 227 and 228 and the resultant
Local 29.

This series is divided into the following two sub series:

Sub series A: Office Files, 1974-1981, Boxes 10-11

Minutes, correspondence, reports, officer and committee lists and other office
material. Minutes appear first, followed by officer and committee material, general
and president's correspondence.

Sub series B: Topical Files, 1974-1981, Boxes 11-13

Files arranged by topic. Correspondence, clippings, memoranda, lists
and tables, position papers and press releases are arranged
alphabetically by topic.

Sub series A: Office Files

Box 10

1. Minutes; Merger period, Apr - May 1974
2-9. ; Sep 1974 - Mar 1980
10. Officer and Committee Reports ; Feb 1975 - Mar 1977
15. Officer and Committee Lists
16. Secretary's Book
19-25. ; General, Sep 1974 - Jan 1981
26-27. ; President Hannah, Sep 1974 - Jun 1975

Box 11.

1. Correspondence; President Hannah, Jul 1975 - Mar 1976
2. ; President Sheppard, May 1976 - Nov 1979

Sub series B: Topical Files

Box 11

3. Collective Bargaining; 1974-77
4. Congressional Bills, Miscellaneous
5. Constitution
6. Convention Material, AFT; 1974-79
Box 11 (cont'd)

7. Dual School System; undated material
8. ; Oct 1975
9. ; Nov 1975
10. ; Dec 1975 - Dec 1977
11. Enrollment Survey; 1975
13. ; Miscellaneous Lists
14. ; Information, CA & D.C.
15. ; Information, FL-P.A
16. Governor's Advisory Committee on Education; 1974-77
17. Grievance; 1974-75
18. ; Beldus, 1974-76
19. Housing; 1974-75
20. Insurance Information

Box 12

1. Involuntary Transfers; Apr - May 1975
2. ; Jun 1975 - Jan 1977
3. Kindergarten Teachers' Issues; 1975-76
4. Labor Legislation; 1974
5. Leave; 1976-79
6. Office of Management and Budget Pay Base Study; 1974
7. ; 1975-76
8. Overseas Federation of Teachers; 1979
10. Reduction in Forces
11. Salary, Leave and Calendar Comparability with D.C. Teachers; 1975 & undated
12. ; 1976-77
13. Salary; 1976 Pay raise
14. ; Scales and Schedules
16. School Calendar
17. Schools; Canal Zone College Newsletter, Deviled Ham
18. ; Evaluation of
19. ; Grading Policy Committee; 1974-75
20. ; Miscellaneous Material
21. Substitute Teachers and Temporary Employees
22. Teacher Evaluation
23. Tocumen Incident (Union Harassment); Feb 1977

Box 13

1. Treaty; Correspondence on, 1974-75
2. ; Correspondence on, 1976-78
3. ; Dept. of Defense Dependent Schools System, undated
4. ; DoDDSS Takeover; 1974-76
5. ; DoDDSS Takeover; 1977
6. ; DoDDSS Takeover; 1978
Box 13 (cont'd)

7. Treaty; DoDDSS Takeover; 1970
8. ; DoDDSS Takeover; 1980-91
9. ; Overseas Educational Assoc.-DoDDSS; 1979
10. ; Protection of Labor; Aug 1975 - Jun 1977
11. ; Protection of Labor; Jul 1977 - Dec 1979
12. ; Testimony to Panama Canal Subcommittee et al.; 1977-79
13. Miscellaneous
Series V
Central Labor Union/Metal Trades Council 1
1949-1981
Boxes 13-15

Files relating to the Canal Zone Central Labor Union and Metal Trades Council. Also included is material relating to labor which was issued by the Panama Canal Company/Canal Zone Government (PCC/CZG).

This series is divided into the following sub series:

Sub series A: Minutes, 1949-1980

Sub series B: Topical Files, 1949-1981

Correspondence, position papers, PCC/CZG issued material, clippings, programs and other material relating to member unions, labor issues, and the Panama Canal Treaty.

Sub series A: CLU-MTC Minutes

Box 13

14-19. Minutes; 1949-1975

Box 14

1-5. Minutes; 1976-1980

Sub series B: Topical Files

Box 14

6. AFSCME: Local 900
7. AFGE: Local 14 (American Federation of Govt. Employees)
8. By laws
9. Civic Councils
10. Directories of Member Unions
12. Labor Day Program; 1949
13. Legislative Committee
14. National Maritime Union (NMU)
15. PCC/CZG; Appeal to Civil Service Commission; 1975
16. ; Employee-Management Relations Policy; 1962
17. ; Personnel Manual; 1967-68
18. ; Personnel Manual; 1973
19. ; Personnel Manual; May - Jul 1974
20. ; Personnel Manual; Aug - Dec 1974
21. ; Personnel Manual; 1975-79
Box 15

1. PCC/CZG; Personnel Memoranda
2.  ; Policies
3.  ; Proposal to Increase Tolls; 1973
4. Panama Canal Pilots Association
5. Police Union, Canal Zone (AFGE); 1975-7
6.  Position Papers
7.  Retirement Proposals; 1977
8. Secretary of the Army Regulations, C.Z. Merit System; 1958
9. Treaty; Ad Hoc Committee of U.S. Labor Organizational and Civic Councils
   ; Civic Councils
10. ; Civilian Personnel Policy Co-Ordination Board
11. ; Clippings
12.  ; Congressional Records
13.  ; Labor Issues
14.  ; Murphrey Statement to Senate; 1979
15.  ; Planning Committee
16.  ; Position Papers; various organizations
17.  ; Publications
18.  ; Testimony to P.C. Subcommittee & GAO; 1974
19.  ; Testimony to P.C. Subcommittee & GAO; 1975-77
20. Miscellaneous & Clippings
Index to Subjects and Correspondence
(correspondence is indicated by an asterisk)

Ad Hoc Committee, of Canal Zone Labor Unions and Civic Councils, 13:2, 15:9
AFL-CIO Merger, 1:4
AFSCME, 3:10, 7:7, 14:6
Aliens, employment of, 1:6, 1:21, 2:15-16, 10:27, 11:10, 15:1 in school system, 2:10, 10:3, 10:12, 11:7-10 see also Dual School System
*Annis, Russell W., 3:22, 7:4, 9:1
Blumentfeld (Dept. of Army) Agreement, 10:13, see also DoD School System, Treaty
Board of Education, formation of, 1:1
Canal Zone Code, 3:13
Canal Zone College, 10-11-13, 12-17 see also DoD Schools
Bylaws, 2:14, 14:8
Legislative Fund, 2:13-14
Civic Councils, 11:7, 11:16, 13:12, 14:9, 15:9-10
Civil Service System, 1:5, 1:15-16, 1:23, 1:26, 7:11 see also Panama Canal Co.
Committee & Cuban Presence, 10:23, 11:110
Community Service Combined Federal Campaign, 7:1, 13:15, 10:22
Committees: Auditing, 2:5, Conditions of Work, 2:5, 2:19,
   Constitution, 2:5, Faculty Advisory, 2:5, 3:7, 10:21;
   Housing, 3:14, Latin American Scholarship, 2:5, 3:19, Legislative, 2:5, 10:10, Membership, 3:14 Nominating, 2:5, Policy, 10:2, 10:10
   Committees: Professional, 2:5;
   Welfare, 2:5, 2:14, 2:18
   Contracts, 7:4, 10:10, 11:13
   Dept. of Army, 11-19
   Dept. of Defense Schools, 10-17-14
   1:22, 10:25, 13:3-9
   Disciplinary Action, 3:3, 3:19
   Discipline of Students, 1:26, 3:9, 3:20, 7:12
Discrimination:
   Latin’s, 1:1 see also aliens
   Women, see Married Teachers and Tropical Differential
   see also West Indians
Dual School System, 1:24, 3:10, 7:7, 10:10-12, 10:24, 11:1, 11:7-10
*Elliot, J.H., 3:4-14, 7:7
*Esser, Sigurd E., 2:12, 3:2-3, 3:7-13, 8:5
Evaluation of Schools, 10:21
Evaluation of Teachers, 1:9, 12:22
General Accounting Office (GAO), 10:22, 13:12, 15:19-20
*Gittings, Thomas, 7:14, 9:1-5
Governor's Advisory Council of Education, 10:2, 10:26
Greene, Graham (publication), 15:17
*Gregg, Eugene, 3:9-21, 9:15-16
*Hackett, Roger, w:9-13, 2:16
*Hatfield, E.W., 2:18, 2:20, 2:21-24, 3:7, 3:10
Housing: Bachelor women, 1:4-6, 1:23, 1:26, 2:11, 2:15, 2:18, 2:25, 3:7; Dept. of Army, 11:11
Discrimination in, 1:1

*Hushing, W.C., 2:18
Income Tax, IRS, 3:1, 3:13, 7:22

International Assoc. of Fire Fighters, 2:23 see also CLU-MTC
Involuntary Transfers, 10:3-4, 10:7, 10:21-22, 11:27, 11:1

Kindergarten Teachers, 1:12, 3:7, 10:27, 11:1

*Kolodny, Jules, 10:26

Labor Legislation:
Other, 2:15-16, 2:18, 8:1-2

Latin American Schools, see Dual School System
home leave, 2:2, 3:17; maternity, 2:4

*Leggett, Robert L., 13:1
*Ligtenburg, John, 3:1, 7:12, 9:1, 10:19, 11:9, 12:4, 12:11

see also Tropical and Women's Differential


*Meany, George, 13:5, 13:11

*Mehaffey, Gov. J.C. 2:21-22

Membership: of Latins, 3:10
of Kindergarten Teachers, 1:20-21
of non-teaching officials, 1:20 requirements, 3:4, 10:2
*Munro, Howard E., 2:25, 3:1, 3:3-4, 3:6-7

National Educational Assoc. (NEA)
3:2, see also 0EA-NEA
National Federation of Federal Employees, 3:3
National Maritime Union (NMU), 13:13
Office of Management and Budget (OMB) Wage Study, 10:3, 10:20-21, 10:26, 11:6-7

Overseas Educational Assoc. (OEA), 3:2, 10:13, 13:9, Overseas Federation of Teachers (OFT), 3:14, 10:13, 11:2, 12:8
Panama Canal Zone Government (CZG), 1:20, 3:3, 3:8, 8:6, 14:15-21
15:1-3, 15:8 see also Treaty
Panama Canal Personnel Manual, 3:18, 3:20, 7:8, 15:17-21
Panama Canal Pilots Assoc. 15:4
Panama Canal Security, 3:13, see also Treaty, Communists
Panama Canal Subcommittee, see also 0MB, Treaty
Panamanian Citizens, see Aliens
Panamanian Nationalism, 1:24, 10:11

*Parker, Gov. David S., 9:3, 9:18, 10:26, 12:5-6, 15:1
*Pfau, James, 3:5-6, 10:21, 11:22
Police Union, Canal Zone, 10:23, 12:5, 12:13
Promotion Policy, 7:3, 3:10, 3:12, 3:17-18, 3:21, 8:5-6, 9:24, 15:2
Reductions in Force (RIF), 1:8-9, 1:20, 7:7, 10:11, 12:10
Salary: deductions, 3:22; extra-duty, see Extra-Curricular Duties and Pay, legislation, 3:3, 3:5-8, 3:16, 3:19, 8:7-8, see also Labor Legislation, Wage-Price Freeze
Salary Differential, see Tropical Differential
School Calendar, 1:28, 2:4, 2:10-11, 2:15, 2:18, 3:9, 3:19, 8:11-14, 9:18-19, 10:2, 10:5-6, 10:11, 10:13, 10:26, 11:1
Comparability w/D.C. system, 12:11-12; Gov. Ad Hoc Comm., on, 10:3, 12 mo. school year, 2:14-15, 7:7
School Hours, 2:2-4, 3:17, 9:24, 12:11-12
* Seldon, David, 3:21, 3:23, 8:8
Seniority, 10:11
* Shanker, Albert, 10:22, 10:26, 11:9, 12:4, 13:5-6, 13:10
Spanish Teachers, 7:4
* Speir, David, 10:19, 10:21, 10:26, 10:27, 11:2, 11:12, 12:12, 12:14, 13:7
* Stevenson, Adlai, 13:11
Substitute Teachers, see Temporary Employees
Teacher Evaluation, 1:9, 12:22
Teacher-Pupil Ratio, 2:5, 3:5, 3:9
Temporary & Part-Time Employees, 3:7, 3:16, 3:21, 10:22
Thurmond, Sen. Strom, 10:21, 13:1
Treaty: 3:16-18, 7:7, 8:18, 1:25, 10:3, 10:7-8, 10:10, 10:12-13, 10:20-22, 10:24, 10:26, 11:1, 13:1-2, 14:7; AFT resolution on, 10:3; Meany support, 10:7; PBS-TV transcript, 9:25
Union Recognition, 1:26, 2:6, 11:2
Union Harassment (Tocumen Incident), 12-23
Wage-Price Freeze, 3:24, 9:8
* Wahl, Charles F., 2:9, 2:15-16
War Department Civil Functions Appropriations Bill, 2:19
West Indians, 2:15, see also Dual School System

-16-