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CITY CLUB FORUM  
CLEVELAND CITY CLUB

SPEAKER: Albert Shanker, President  
American Federation of Teachers

1988



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Washington, D.C. 20016  
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1 THE ANNOUNCER: From the City Club in Downtown  
2 Cleveland, we present the City Club Forum, the oldest  
3 continuous free-speech forum in the United States. Today's  
4 speaker is Albert Shanker, President of the American  
5 Federation of Teachers. National distribution is made  
6 possible by the Standard Oil Company headquartered in  
7 Cleveland and proud to support these free exchanges of  
8 opinion and thought.

9 THE CHAIR: Good afternoon, and welcome to  
10 the City Club Forum. I am Lorraine Thwig, a trustee of  
11 the club.

12 Today I am very pleased to introduce our  
13 distinguished forum speaker, Albert Shanker, President of  
14 the American Federation of Teachers. This is a 630,000  
15 member union which he has lead since 1974. In addition  
16 he serves as Vice President of the AFL-CIO where he  
17 ranks fourth in seniority in the Executive Council..

18 After attending public schools in New York  
19 City, our speaker earned degrees from the University of  
20 Illinois and Columbia. His career began as a math teacher  
21 in the 1950s, and with his election as President of New York  
22 City 's United Federation of Teachers, Mr. Shankers' stature  
in both education and the labor movement became widely  
recognized. Among

1 numerous memberships of national organizations and boards,  
2 Mr. Shanker is President since 1981 of the International  
3 Federation of Free Teachers ' Unions which is head=  
4 quartered in Brussels (sic).

5 For the past 16 years he has written a weekly column en-  
6 titled "Where we Stand " which addresses the issues on  
7 education, labor and political and human rights. It appears  
8 in the Sunday NEW YORK TIMES, and some additional other papers  
9 across the country. He is a frequent contributor to  
10 National magazines and journals and appears often on major  
11 television news and interview programs.

12 His topic today is The Professionalization of  
13 Teachers."

14 It is a pleasure to present to the Cleveland City  
15 Club Forum, Mr. Albert Shanker, President of the American  
16 Federation of Teachers. Welcome to Cleveland.

17 (Applause)

18 MR. SHANKER: Thank you very much. It is a  
19 pleasure to be here today to discuss the professionalization  
20 of teachers, and I would like to place that question in  
21 the broader context of what we need to do to restructure  
22 American public education so that it has the effectiveness

1 that has been called for in recent years. We have now been  
2 through a very amazing period. We have been through a  
3 period of five years when education has captured the attention  
4 of the people throughout the country.

5 When "A Nation at Risk" appeared, many people  
6 said this is like everything else in our society. The  
7 headlines will follow it for a week or two weeks or a  
8 month or two months, and then the headlines will be  
9 taken by some other topic. That has not happened.

10 The governors have devoted the last four of  
11 their annual meetings to education. The Carnegie Report  
12 has set up two national commissions and now a National  
13 Board of Professional Teaching Standards.

14 And the entire business community of the country,  
15 the Committee on Economic Development, the National  
16 Chamber of Commerce, business partnership groups  
17 around the country have made education a major priority,  
18 and to me it looks not like one of the temporary issues that  
19 people get interested in and then move away from, but a  
20 lot more like the energy crisis of the 1970s.

21 We no longer have the big lines at gas stations  
22 stations, but everybody knows that the price will eventually

1 go up and there will again be shortages and we will  
2 probably not again ever get to a point where we feel  
3 we don't have to worry about it or think about it or be  
4 concerned about it.

5 And while there may not be headlines every day  
6 or every week concerning education, there has been a  
7 conscious-raising in this country which has made education  
8 a permanent and not merely a temporary issue.

9 Now the earliest wave of reforms that came  
10 with about 30 separate reports were all very mechanical.  
11 They just said test the teachers before you hire them. Don't  
12 automatically promote the kids. Lengthen the school day  
13 a little bit. Lengthen the school year a little bit. Make  
14 sure the kids study foreign languages, English, mathemat-  
15 ics, science and so forth. These were a bunch of buttons  
16 that were being pushed. And those reforms were all  
17 right as far as they went.

18 Certainly teachers should be tested before  
19 they are hired the same as all other professionals are,  
20 and certainly students should not determine what the  
21 curriculum is. It should be determined by society and by  
22 adults, so many of the reforms were worthwhile and they

1 continue in the states that enacted them..

2 However, the country very soon became aware  
3 that that these reforms would not, even if we wait five or  
4 two years to see what the impact is, that these reforms  
5 in an of themselves, unless we make other major changes  
6 will not bring about any major improvements in education.

7 About what they will do, they are not going to  
8 do very much for those kids who were really working very  
9 hard and making it anyway.

10 They may actually do something that is bad for  
11 those kids who stay in school feeling as long as they  
12 lived long enough, they would eventually get a diploma, that  
13 there no standards attached to it. Now some of those  
14 kids are told you can hang around as long as you want, but  
15 if you are unable to pass the competency test, you won't  
16 get it - some kids will give up. They are going to say, I  
17 wasn't able to learn it the past. I am not going to make it.

18 So at best many of these reform laws will  
19 pressure sort of middle level students who in the past felt  
20 that they didn't have to work so hard because they would  
21 graduate anyway, that working harder didn't make much  
22 difference, so it may get them to work harder, so there

1 will be some incremental effect.

2 But as we move along in terms of education  
3 reform, we really face two major issues that were not  
4 anticipated or thought of. You find practically no awareness  
5 of the issue at the time that the first reports came out.

6 The first is really the question of how are you  
7 going to teach math and science and foreign languages;  
8 indeed how are you going to teach any of the subjects, or  
9 even basics if you don't have teachers. Now one-half of  
10 all the teachers in the United States are going to  
11 leave teaching in the next six years. That is 1.1 million  
12 out of 2.2 million are leaving. They are leaving for  
13 the usual reasons. A lot of them are retiring because  
14 they came in at the time of the baby boom and they have  
15 served their years and they are leaving.

16 Many leave for the reasons they have always left.  
17 It doesn't pay well, and there is not much respect and it  
18 is hard work. And every place I go, someone at an airport or  
19 at a hotel usually says "Hi, Al," and I turn around to  
20 see if I really know that person, and usually they say, "You  
21 don't know me. I used to be a teacher."

22 Noboby says, "Hi, Al, I used to be a surgeon,"

1 or anything like that. They all used to be teachers.  
2 So people have always left teaching and they continue  
3 to do it now.

4 Now just to give a picture of how serious this  
5 problem is, the usual reaction when I say we are going  
6 to have to replace half the teachers in America in  
7 six years, they say, "Well, so what. Why dont you just  
8 round up the usual suspects. Get them in the same way you  
9 usually get them."

10 Well the problem is the usually suspects are not  
11 there. We got a lot of teachers because of the great  
12 depression of the 1930s. They had no other place to go.  
13 Then we got a lot of teachers because we had military  
14 conscription in this country, and many men had a choice of  
15 fighting in Vietnam or Korea or Cleveland --or Brooklyn--  
16 and they chose the home war rather than the foreign war.

17 Then of course we had a large number of  
18 women who had no other place to go. Well, we don't have  
19 the draft anymore and we don't have the depression any-  
20 more and if you look at the law schools, medical schools,  
21 dental schools, business schools and accounting schools and  
22 see the percentages of women today as compared to ten years



1 ago, you will see that ten years ago the percentage of  
2 women getting baccalaureates and masters in these fields was  
3 three, four five, six seven, eight, nine ten per cent.  
4 Now it ranges between 50 and 65 per cent in these other  
5 professional schools.

6 Now, that is a great thing for women, great  
7 for human rights, but it is an absolute unmitigated  
8 disaster for public education because most of those women  
9 would have headed toward teaching or nursing.

10 So that means that for the first time in  
11 the history of education, American education, we cannot  
12 rely on getting teachers who are escaping some other  
13 problem, that is they are escaping military conscription  
14 or discrimination or depression, we have to get them the same  
15 way that any business gets them, that is through incentive.  
16 They are going to come here not because they are running  
17 away from something else, but they are going to become teachers  
18 because they say that is what I want to do. And that is one  
19 of the major reasons for the movement toward the notion of  
20 professionalism.

21 Yes, you need more money. That is an incentive.  
22 And yes, you need better working conditions. That is an in-  
centive. But we have a very major change in our work force

in recent years.

1  
2 On occasion I asked my mother or father when  
3 I was growing up when they were going off to work, "Why  
4 do you work?"

5 They would answer very quickly, "Do  
6 you want to eat" Do you want a roof over your head?"

7 People for a long time worked for only one  
8 reason. It was an exchange of sweat for the necessities  
9 of life, but today if you ask people why do you work, of  
10 course they wouldn't work if they weren't being paid, but  
11 they don't say "I work because I have to eat," but they  
12 say I work because I have certain skills and by using those  
13 skills which I do very well, I get satisfaction, I am  
14 able to help people and I get recognition."

15 The doing of work today is much more personal  
16 fulfillment and satisfaction. That is the first thing that  
17 people think of rather than instantly: Well, I have to  
18 feed my family. What that means is that people are  
19 more and more looking for jobs which are not--they don't want  
20 to be hired as hired hands to be told what to do. They  
21 don't want to be treated as people who have no judgment, no  
22 intelligence of their own with other people constantly  
telling them what to do. The notion of professionalism is

1 essentially to move away from the school as a factory in  
2 which teachers are treated as hired hands and told by  
3 others what to do. There used to be a term for this in the  
4 1950s, a lot of things were created which were called  
5 "teacher-proof materials," teacher-proof.

6 They were going to create materials that were  
7 so good that no teacher could destroy them. That is, the kids  
8 would learn no matter how bad the teacher was. That  
9 was the idea, the idea that teachers were somehow  
10 impediments. We are not going to get good people coming  
11 into this field unless we say that you are intelligent,  
12 we know that you are coming into this field to get  
13 satisfaction. We respect your intelligence and therefore we  
14 are going to give you a substantial amount of autonomy  
15 and the ability to exercise judgment, and I will come  
16 back to that.

17 The percentage of college graduates that we  
18 will need each and every year for the next 11 and 12 years  
19 to come in merely to maintain the present staffing  
20 ratio, we will need 23 per cent of all the college  
21 graduates--almost one quarter of all the college  
22 graduates to come into this one field, public elementary  
and secondary school teaching.

1           Now what is happening is that we are getting the  
2 teachers, but who is coming? We we need all these people.  
3 We will need 23 per cent. Only six per cent of the  
4 students enrolled in college today say they want to  
5 become teachers. The unfortunate thing is that  
6 while among them there are some very bright and excellent  
7 people who will make very good teachers, that a very  
8 large number of those coming our way are in the bottom  
9 quartile of all college students, so that what happens  
10 when they go to states that have minimum competency  
11 examinations, 20, 30, 40 per cent of them fail a simple  
12 sixth grade arithmetic test. They can't read themselves.  
13 In other words they are people who should not become  
14 teachers, so we have a very, very serious problem.

15           Now I would like to come back to the question  
16 in terms of how to get these teachers in terms of  
17 salaries and working conditions and professional life,  
18 but I would like to turn now for a few minutes to talking  
19 about students.

20           How well are our public schools doing? How  
21 poorly, what are the students learning, what aren't they  
22 learning. There is a Big debate. Public school people

1 paper that is written at a very low level, how many can  
2 read the Wall Street Journal or the Washington Post  
3 or the New York Times; and then finally how many can  
4 read technical knowledge, technical information?

5           How many people could use a railroad timetable  
6 or an airline timetable which essentially means that  
7 they could open up a book that has some statistical in-  
8 formation and they could read from the chart and figure  
9 out what the numbers mean.

10           The good news is that almost nobody is illiterate,  
11 that is cannot read anything, but when you get up to how  
12 many people can read the Wall Street Journal and the New  
13 York Times, how many youngsters who are still in high  
14 school --we are not talking about the dropouts--how many  
15 who are still in high school and just about getting  
16 ready to graduate, can read the New York Times or the  
17 Washington Post? It is 35 per cent.

18           So 65 per cent still in high school cannot  
19 read at that level.

20           What percentage can read an airline timetable  
21 or a bus schedule or a train schedule? Under 5 per  
22 cent of all kids about ready to graduate high school.  
Under 5 per cent.

1 Well, let us go to the question of mathematics.  
2 How many can do a simple two-step problem? That is  
3 the numbers are easy, no complicated fractions or decimals,  
4 but you have to do a little thinking. You have to know that  
5 first you do this and then you do that--two different  
6 operations, 26 per cent of those about to graduate  
7 high school can do a simple, two-step problem.

8 How many 17-year olds about ready to graduate  
9 high school can write a letter to a prospective employer  
10 that shows some critical thinking and some minor per-  
11 suasive skills, that is: Dear Empooyer: I think you should  
12 hire me for this job because I used to do the following  
13 at church: I eas responsible for collecting money and  
14 taking a record of things that were in the closet, and  
15 then I worked one summer in this and one summer in that.

16 How many can write a simple letter to an  
17 employer which shows a little bit of thinking, the abiiilty  
18 to muster arguments, evidence in support of a conclusion?  
19 20 per cent. 20 per cent of those still in school. Mind  
20 you we are not the kids who dropped out. These are  
21 successful. They are still in school They are going to  
22 make it. 20 per cent. Those are pretty dismal results.

So we have to reach a conclusion. One possible  
conclusion is that that is how God makes kids. He

1 makes 20 per cent like us (Laughter) Or if you don't  
2 like God, I know we are in a lot of trouble on these  
3 religious issues, the laws of nature do it that way and  
4 that is it. There is not much that we can do about it.

5 By the way if you look at England and France  
6 and Germany and Italy, you find about the same numbers.  
7 It is hard to get the exact numbers, it is hard  
8 to get exact comparisons, but if you go over and say  
9 how many youngsters go to college, how many can do this  
10 and that it is about the same. Japan is different.  
11 They are different for other reasons. We may get into  
12 that later. So that is one conclusion.

13 But there is another one. In the old days  
14 if you went to Chrysler or to Ford or General Motors and  
15 say, "How come 26 per cent of your cars keep getting recalled  
16 each year?"

17 They would say, "That is the nature of mass  
18 production. When you have got factories and you  
19 have these systems, there is always a certain number of  
20 errors." There is no way of avoiding that.

21 Then along came the Japanese and found that if  
22 you had a somewhat different system of production, you could

1 have almost zero recalls. So the question I would like  
2 to raise now, are there certain things we are doing  
3 in our schools which actually turn certain kids away from  
4 learning and prevent them from learning, not because we  
5 are evil people or not because we are trying to do that to  
6 the youngsters, but because we are in a situation that is  
7 similar to the medical world which for 2,000 years you  
8 went to a doctor and you wanted to get cured and you had  
9 a very good chance that the doctor would kill you in-  
10 advertently. He didn't know he was supposed to wash his  
11 hands. He didn't know that he was supposed to sterilize  
12 his instruments. These are all very recent notions, so  
13 for a couple of thousand years you went to get help from the  
14 people who knew it, but there were simple little  
15 things that they didn't know like washing your hands.

16 Are there simple things like that which get  
17 those of us who are education to do somethings that are  
18 wrong. Let me touch on a few of those things. We  
19 take all students in when they are, let us say, six years  
20 old, the same day, right after labor day or somewhere  
21 around there, and we put them in a class and call them  
22 first graders or six year olds Then the teacher



1 starts talking to them and we give them sets of books and  
2 we start doing numbers with them. And they all come the  
3 same day.

4 Why do they all come the same day? Because  
5 that is when the teacher starts talking. If you had some  
6 of them coming in later, that is like coming in in  
7 the middle of the movie. They might not understand.

8 Well, are all those kids really six years old?  
9 Of course not. They were not all born on the same day.  
10 They were all b o r n different days during that one  
11 year. That means that the oldest youngster in the  
12 class is a year older than the youngest. Now I ask you  
13 does a year make any difference at age six? It is a  
14 major part of one's life at that time. And to take  
15 two kids and have them sit next to each other and to  
16 tell them you are both first graders and you are both  
17 six years olds, and I going to ask you the same  
18 questions and give you the same work and expect you to  
19 learn it at the same rate--but if one is one year  
20 older than the second one--is to set up a system in which  
21 certain inevitable things happen; namely, statistically, the  
22 youngest kids get to feel that they are weaker and  
slower and dumber. And if you look at the percentage

1 who drop out later on who happen to have the wrong  
2 birthday--it is amazing. Even where the kid who is a year  
3 younger has has an IQ that is substantially higher than  
4 the kid who is a year older, a substantial difference in  
5 IQ does not necessarily overcome that tremendous difference  
6 in maturity. So that is one little thing that we do. So  
7 we have to ask ourselves: Is there a way of organizing our  
8 school so that the kids don't all all have to come the  
9 same day?

10 Then there is something else we do. We have all  
11 the kids and they all have to sit still and keep quiet and  
12 they have to listen to the teacher. How many adults can sit  
13 still from 9 in the morning until 3 in the afternoon? And  
14 listen to someone talk? Very, very few. And yet we expect  
15 six and seven-year olds to do it.

16 So those six and seven-year olds who are  
17 able to sit still, will sit still, and remember what someone  
18 said from listening, we say they are smart. But if  
19 there are other youngsters who may learn in other ways, but  
20 can't do that, we say that they are dumb or disruptive.

21 Another thing we do in class, we ask questions.  
22 Why do we ask questions? Well, we want to see if the kids  
have learned something. We want to keep them wide awake.  
We want to encourage them to do work at home because maybe  
they will be called on. So everyday there are kids

1 whose hands are always up. And every time you call on  
2 them, they almost always get it right. School is a  
3 great place for them. They would come Saturdays, Sundays  
4 and holidays. Wonderful for them.  
5

6 But then there are the kids over here. They  
7 never have their hands up. I can tell you what they are  
8 doing while I am deciding who to call on. They are  
9 praying. There has always been prayer in the schools.

10 (Laughter)

11 But nevertheless I cannot call only on those  
12 who have their hands raised. And what happens to the kid  
13 that I call on in the morning and in the afternoon,  
14 today and tomorrow and the next day and the day after that  
15 and the kid always gets it wrong? What am I doing to that  
16 kid? Well, I am publicly humiliating that kid.

17 Just think of the time when you are con-  
18 stantly called on in front of all of your peers and you  
19 never get it right? And think of what everybody else  
20 is saying and how they are looking at you.

21 And just ask yourself, what impact  
22 does that have on your willingness to learn? What does

1 that do to your emotional make-up as this goes on  
2 for a little while? It doesn't take too long. So  
3 essentially by setting up unfair competition, by saying  
4 that only those students learn who can sit still  
5 and are able to listen, only those who are fortunate  
6 enough not to be humiliated early on and therefore feel  
7 successful, those are the ones who are going to make it;  
8 others, too bad.

9 Well, is there a way of organizing things so  
10 that students don't have to sit still all day long? Is  
11 there a way of organizing instruction so that learning  
12 in the early years is relatively private and free  
13 from this type of humiliation?

14 Let me add just one more thing that we do in  
15 schools. That is, schools are usually organized on  
16 an annual or semi-annual basis. That means when Johnny or  
17 Mary come into school in September, the payoff is June.  
18 It may be February. That means that one of the things we  
19 place very important stress on is that you, as a child  
20 must know that what you do on September 9, September 10, or  
21  
22

1 September 11, you must do because that is going to  
2 determine what happens on June 24.

3 How many adults if you were to give them their  
4 salary on September 9 and tell them to plan until  
5 next June 24 would be able to have enough to live on  
6 over the year? Most people are not very good at  
7 that and to ask six, seven, eight and nine year olds to  
8 be able to think that what they do every day is  
9 going to have this tremendous cumulative effect at  
10 the end of the year is asking a bit too much because the  
11 time span is just too great.

12 Well, I must say that there are other  
13 ways of organizing schools. My youngest son graduated  
14 high school and he didn't like school very much, so  
15 he decided not to go on to college. He started working  
16 at a restaurant as a dishwasher and after that he made  
17 salads and then he made soups, and then he came to me  
18 and said, "Dad, I want to go to the CIA."

19 I said, "What?"

20 And he said, "Don't worry, it is not what  
21 you think. It is the Culinary Institute of America."

22 So he went there and after he was there a  
few days, I thought to myself well, I will go up there

1 and have dinner with him because he is likely to suffer  
2 a shock. He thinks it is a place where you learn  
3 how to make scrambled eggs, but actually you learn  
4 about nutrition and you l e a r n culinary French  
5 and actually there is a lot of academic work.

6 So I called up and said, "Michael, can we  
7 have dinner? and he said, "No."

8 I said "Why not?"

9 He said, "I am studying tonight."

10 I said, "You have only been there a few  
11 days."

12 He said, "You don't understand. A semestet  
13 is three weeks long."

14 (Laughter)

15 Well, if a semester is three weeks long, it  
16 concentrates the mind. The student doesn't waste a  
17 day. The teacher doesn't crack a joke unless it is  
18 really going to make a point. But furthermore if  
19 some kid doesn't learn, you don't have to worry  
20 about leaving him back for a whole year with  
21 a bunch of little kids. Losing three weeks that you  
22 have to repeat over again is a little different than

1 losing a whole year.

2           These are some of the things that we  
3 have to change and restructure. We will have to do  
4 some of these things if we will have a school  
5 that is more effective

6           And I would like to spend the last few minutes  
7 talking about how we might do that. Suppose that in-  
8 stead of a self-contained classroom in which the  
9 students are sitting still and the teacher is lecturing  
10 all the time, suppose that we said that there will  
11 be a team of adults and maybe a whole bunch of students,  
12 maybe what would now be two or three or four classes and  
13 you had different ways in which the students could learn.  
14 The students could learn by reading a book, they could  
15 learn by using a computer, they could learn by pulling a  
16 video tape out and watching shows about how the grand  
17 canyon was formed or how eskimos live in Alaska, or  
18 they could go to an older student in that cluster who  
19 happens to know that very well, or they could go to one  
20 of the adults. In other words, there are a lot of  
21 different ways of doing it, and by and large, they do it  
22 by themselves and they do it with one other person so they

1 are not humiliated. In a school like this, since the  
2 teacher isn't lecturing, the kid can actually enter on his  
3 birthday. They don't all have to come in on the same  
4 day.

5 If a kid wants to sit still and be lectured to,  
6 you could even have a little group down at the corner  
7 who love to be lectured to, but I doubt that there will  
8 be any who want to be lectured to for the full day.

9 Now, since the teachers now are not lecturing,  
10 what are they doing? They are giving kids individual help  
11 and they are thinking about Johnny who is trying to  
12 work out a way. He has tried the book, and the computer,  
13 and he has tried another kid, and has tried the video  
14 tape and he still hasn't learned and they are figuring  
15 is there some game or some other way in which we can reach  
16 Johnny, but the things that the teachers will do more  
17 of and which they don't do now is they will have time  
18 to get kids to write, to get kids involved in critical think-  
19 ing, in persuasion. They will not be spending all their  
20 time regurgitating a lot of facts which can be gotten  
21 elsewhere.

22 Furthermore since the adults are working in a



1 team, you could have a lead teacher, you could have other  
2 teachers who who are professional teachers, but who are  
3 not yet nationally board-certified. You could have a  
4 few interns who would do the same type of work that  
5 interns do in hospitals, namely things that they could  
6 do that teachers would allow them to do. You could evrn  
7 have some parents who are volunteers who are very good  
8 at some things but who are not there every day to do every-  
9 thing. They are there some days to share wtih the kids  
10 the things that they can do.

11 Now I conclude by suggesting that the schools  
12 that we have right now are good for 20 per cent of the  
13 students; that 80 per cent of the students fail;  
14 that if we are not to attribute this failure rate to their  
15 own innate lack of ability which I do not, then we have  
16 to attribute it to the fact that we have a system  
17 which is too rigid, to unresponsive and actually turns  
18 kids off of and away from education.

19 Now for the first time in human history because  
20 we have technology that we never had before, we now  
21 are able to do things that we never could before. When  
22 I went to school the teacher didn't have the VCR, didn't

1  
2 have the computer, didn't have the simulation. There  
3 was no other choice but to sit them all down together and  
4 to run it like an old-fashioned factory.

5 Today unfortunately the schools have not  
6 done what every other industry in the world has done,  
7 and that is in order to stay alive, you have got to  
8 change and you have to use the new technology, not to  
9 depersonalize education, but to allow for greater individu-  
10 ality and to allow for more individual time of adults  
11 with students.

12 This, too, enables the teacher to be a  
13 professional, to exercise judgment, not merely to  
14 be a policemen, to have some teachers as part of a  
15 team who are compensated differently, to have a more  
16 professional structure.

17 So I leave you with the thought that the United  
18 States is about to go under in the automobile industry  
19 and the one hope that we have is things like the  
20 Saturn project which are radically re-thinking the  
21 way in which we make automobiles to turn that whole  
22 process into something very different.

1                   In education we are doing the same thing today  
2 that we did 200 years ago. We have one teacher in  
3 front of a bunch of kids lecturing, using a blackboard and  
4 using a couple of books. We too need to come into the  
5 new age, and we need to radically not merely reform,  
6 but we need to revolutionize education in this country.

7                   (Applause)

8                   THE CHAIR: Thank you, Mr. Shanker. Today  
9 at the City Club of Cleveland we have been listening to  
10 Albert Shanker, President of the American Federation  
11 of Teachers. We now are ready for questions  
12 of Mr. Shanker. We have two microphones., Allan Davis  
13 in the front and Bob Cabana in the back.

14                   We are ready for our first question.

15                   QUESTION: Yes, Mr. Shanker, I am very im-  
16 pressed with some of the ideas that you have suggested today.  
17 Are you aware of any instances where some of these  
18 ideas have been followed, where there have been  
19 attempts to do some of these things? And if so, what  
20 have the results been?

21                   MR. SHANKER: Well, first I should say that  
22 these ideas obviously bear a resemblance to some of  
the open schools of the 1960s. There are two major

1 differences. One is that most of those open schools  
2 were influenced by what came to be known as the counter  
3 culter of the new left in which essentially they said if  
4 the kid doesn't want to do something, he shouldn't have to  
5 and that the child should determine the curriculum in a  
6 sense. This does not do that.  
7

8 The second major difference is that every  
9 teacher in those programs had to invent every type of  
10 experience because the technology was not there  
11 yet, and the technology is here now.

12 There are pieces of this happening. The con-  
13 cept behind it is--TheodoreSizer has a network known as  
14 A Coalition of Essential Schools which is about 30  
15 high schools across the country organizing on a basis  
16 which is very different from traditional high schools with  
17 concepts very similar to these.

18 And there are now school systems across  
19 the country that are devoting one or two schools  
20 essentially to asking the faculty to spend a year thinking  
21 about how they would --they are asking the faculty essentially  
22 to reorganize the whole school on the basis of principles

1 like this. We will not know probably for another  
2 ten years. One year obviously doesn't tell you very  
3 much with students, especially if you are going to measure  
4 the results with some sort of idiotic test that doesn't  
5 mean anything.

6 For instance we give kids a lot of little  
7 tests where we try to find out if they remember a  
8 certain day or name or something else. However, there is  
9 no state in this country that requires a student to  
10 write a simple letter to see if they learned how to write  
11 or think, but if we had real tests of that sort, it will  
12 take a while to find out, but there are many districts  
13 that are now beginning to experiment with programs like  
14 this.

15 QUESTION: Mr. Shanker, we read about  
16 Community Control Boards in New York City. Have they  
17 produced the anticipated desirable results of local  
18 input or have they caused problems for the union and  
19 the administration?

20 MR. SHANKER: It depends. There are 32  
21 districts and there are times that there have been  
22 problems and there has been conflict and confrontation  
and at times there has been graft and corruption, but many

1 of these districts have brought forth community leadership  
2 that had not been there and community support. I would  
3 say that basically it is kind of a dead and boring issue now  
4 in New York. There was a big fight 20 years ago and it  
5 was very exciting then. But right now very few voters  
6 turn out in the elections, about 4 per cent. I think it  
7 provides a basis for a community activity, support and in-  
8 volvement and I don't think it has hindered the operation  
9 of the schools.

10 It hasn't produced the great results. People  
11 said "Gee, if communities become involved, the kids will  
12 really learn." That hasn't happened.

13 Others said if you have local people running,  
14 you are going to get graft, corruption, violence.  
15 That hasn't happened. They are pretty much like school  
16 boards elsewhere made up of the same economic  
17 circumstances as they are, so essentially, it doesn't make  
18 much difference whether you have, whether you have a central  
19 board of education or 33 local boards as long as you  
20 have the same kids with the same books and the teacher doing  
21 the same thing in the classroom. You could have three  
22 of these boards or fifteen or 160. If you

1 don't change what is actually happening in the place  
2 where it is actually happening which is students and  
3 teachers, you are not changing anything that is  
4 educational.

5 QUESTION: Hi Al, I used to be a teacher  
6 50 years ago and I used to be a member of your union too.

7 (Laughter)

8 Two questions. Lou Harris this morning in  
9 the New York Times and the Plain Dealer said said that now  
10 more than ever the American People are willing to vote more  
11 taxes for education.

12 The second question is what about Secretary of  
13 Education Bennett, is he going along with these new ideas  
14 or doesn't he and what should the government be doing  
15 which it is not doing?

16 Those are my questions.

17 MR. SHANKER: Well, that is half of what  
18 Lou Harris said. Lou Harris said that the people in  
19 this country by overwhelming majority, huge, like four or  
20 five to one say they are willing to pay more money  
21 education, but not for the same old thing. They want  
22 something different, and the thing I am talking about is

1 something that is different, but essentially if you just  
2 go back and say we want a little smaller class size, a  
3 little more money for teachers, a little better  
4 textbooks, a little better this, people say that is an end-  
5 less thing and they are not willing to.

6 If you say we have got some new ideas in  
7 education. We will raise standards which will attract  
8 good people into teaching, they are willing to do that.

9 As far as Secretary Bennett is concerned, I  
10 am glad to see his recent conversion. He just dis-  
11 covered last week that more money is needed for edu-  
12 cation (laughter). He has spent three years saying that we  
13 basically don't need money, don't need more money that  
14 basically what we need is good character and moral fiber. I  
15 agree that money alone won't do it, but I think that  
16 some of the things that Bennett has emphasized have been  
17 valuable. He has emphasized the need to teach democracy,  
18 the need to teach moral values. He has emphasized  
19 the need to have standards. He has talked about a  
20 curriculum which has good cultural materials in it. All  
21 those things we stood for before that and we still do, but  
22 essentially he has presided over a very tough, bad period



1 of time when many students who were getting special help  
2 and were making progress because of that special help lost  
3 it because to some extent of Mr. Bennett and certainly  
4 because of President Reagan.

5 QUESTION: Mr. Shanker, your main job I  
6 assume is dealing with the New York City School Boards or  
7 New York City School Boards, I am not sure what the  
8 exact organization would be-

9 MR. SHANKER: No, I retired from that job  
10 two years ago.

11 QUESTION: Oh.

12 MR. SHANKER: I am the National President  
13 of the American Federation of Teachers. From 1974 until  
14 two years ago for a 12-year period I wore both hats, but I  
15 wear one hat now. I am President of the American  
16 Federation of Teachers and the New York local has a very  
17 fine president and she is doing the negotiating with that  
18 school board and dealing with that school board--Sandra Feldman.

19 QUESTION: Well, maybe my question is not  
20 so relevant then, but I was about to ask you what success you  
21 had in dealing with the New York School Boards, and I  
22 assume as a president emeritus you may still have some

1 influence with your successor.

2 MR. SHANKER: Well, school boards in general  
3 are one of the --I mean they are a great asset--you have  
4 15,000 school districts in this country and that means  
5 that you have about 130,000 citizens who sit on these boards  
6 and in some places they provide great support for  
7 public education.

8 In other cases, the school boards themselves  
9 came out with a report which showed a lot of petty politics,  
10 a lot of revolving door----and I think that there will need  
11 to be some major change in the attitude of school boardrs  
12 toward teaching as a profession. You are not going to get  
13 people to come in to be math teachers and science  
14 teachers and social study teachers and English teachers  
15 if they are constantly going to be told what to do by  
16 people who are not basically experts in the field and not  
17 professionals.

18 Maybe for many years in days gone by the  
19 teachers themselves did not go through the kind of  
20 training that they are going through and will be going  
21 through now, so I think we will need some jamor changes.

22 Big city school boards have been special problems

1 in most of the country. They have not in recent years  
2 provided the kind of leadership that would be necessary  
3 to get community support. I won't speak about this city.  
4 I don't know it, but on a national basis I can say  
5 that as I go from a large city to another large city, that  
6 educational problems to some extent are more severe in those  
7 cities because of a lack of leadership over many years. Small  
8 cities do pretty well as do medium-sized cities.

9 QUESTION: Mr. Shanker, you spoke about the  
10 failure of high school graduates to adequately communicate  
11 in writing on many subjects including applying for a job.

12 I would like to hear your comments on how  
13 you feel the young graduates are speaking. I have had a  
14 lot of experience in over hearing conversations of boys  
15 and girls who are in high school and are about to graduate  
16 and some of them, I just can't understand what they are  
17 saying. I wonder if you feel that English  
18 as a spoken language is being taught properly, and if  
19 not what can be done to improve it?

20 MR. SHANKER: I agree with you, but part  
21 of what can be done to improve it is writing as well because  
22 part of what you learn in terms of all of your communication

1 and writing is not just writing, it is not just a  
2 technical skill, it is persuasion. It is thinking. It  
3 involves a number of things and it comes back to your  
4 speech as well. And of course what you do in speech  
5 also reflects in terms of writing.

6 By the way the reason that students are not  
7 getting as much of this as they need is very easy to see.  
8 Suppose you are a secondary school teacher and you see  
9 five classes a day, and let us say there are 30 students  
10 in each class and you see 150 students a day.

11 If you ask each of them to write an essay,  
12 you will take 150 papers home to mark. The way you learn  
13 to write and to speak isto write and have somebody read  
14 it and mark it and not just say a, b, c or d, but somebody  
15 has to sit with you for five minutes and say is there  
16 a better way of beginning this? Is that interesting?  
17 Is that really what you mean to say? Why don't you try another  
18 way, and then you go through it again and again and again  
19 and as you do it and edit and re-edit and rewrite eventually  
20 you get to be pretty good at it. But if you don't do  
21 that over and over again, nobody is born to do these things..  
22 It is work and it is practice.

1           Now if you are a teacher and you have to mark  
2 150 papers and sit with 150 youngsters to help coach them,  
3 and if it takes you five minutes to mark each paper and  
4 five minutes to sit with each youngster, it is 25 hours  
5 for each set of papers. Now there is no way you can do that  
6 and that is one of the reasons that these schools are  
7 being developed.

8           It is also one of the reasons you have to  
9 get the teachers away from standing in front of the room  
10 and lecturing all the time, and get the kids doing their own  
11 work in different ways and give the teacher the time to  
12 mark those papers and to talk to the youngsters and to  
13 coach the youngster.

14           QUESTION: Mr. Shanker, I wanted to ask about  
15 the decline in teachers,           In the first place I  
16 am very proud to be a part of the teaching community and a  
17 little bit I feel badly that I am considered a reject, a  
18 20 per cent failure rate and so forth.

19           On the other hand I am quite concerned--

20           MR. SHANKER: Did you hear me say that about  
21 you?

22           (Laughter)

1 QUESTION: I hope not, but I just wanted to  
2 clarify that.

3 MR. SHANKER: You did.

4 QUESTION: The second thing was in terms of  
5 the shortage of teachers, it seems to me in our particular  
6 part of the country, we have a tremendous number of extra  
7 teachers and I wonder about those teachers who would  
8 like to get back into the work force who have taught for six  
9 or eight years and are now told by boards of education  
10 that unless they have one or two years they are not rehireable  
11 or for those teachers who move from one state to another  
12 and again find they are not hireable or caught by  
13 their particular retirement system, what kind of innovations  
14 might be in the offing for those people?

15 MR. SHANKER: It is an excellent point and the  
16 Carnegie Commission addresses itself to that I have written  
17 a few pieces on that.

18 In most other fields if you move from one  
19 place to another and if you are a lawyer or a doctor or you  
20 are a working for a computer company and you decide to move  
21 from New York to California or the other way around, usually  
22 you will be able to either continue earning what you

1 earned before or you actually each time you move, you may get  
2 an increase. If you move as a teacher, you really face a  
3 nightmare of a situation. Every state you go to, you may  
4 have to go back and take a lot of courses. You may have to  
5 take another examination to be licensed in the state. It is  
6 very rare that any state will allow you to get more than three  
7 or four years of credit for teaching anywhere else, so  
8 that you may have to work even though you may now have  
9 20 years of experience, you may have to start working at  
10 the bottom of the salary schedule or make half of  
11 what you were making before, and then of course you may  
12 get no credit toward retirement.

13           So actually what happens is that when a lot of  
14 people move from one place to another, they just decide  
15 the heck with it, I am not going to be a teacher. I am  
16 going to go into some field where I am going to move ahead and  
17 move up.

18           So Carnegie recommends that there be portability  
19 and that there be a national system and, of course, right now,  
20 one of the reasons that there is no national system is why  
21 should California license someone just because they got it in  
22 New York where they have different standards?

1                   That is one of the reasons for this National Board  
2 of Professional Teaching Standards which has just been set up  
3 so that teachers in the future are certified by a  
4 national board with a single high standard, then the states  
5 don't have to individually decide whether that is good enough  
6 for them. It will be good enough for all of them.

7                   As to your first point, I did preface my remark  
8 that a lot of talented people are there and come in, but un-  
9 fortunately the numbers of those coming in right now are  
10 weighted by those at the bottom. That is not to look at any  
11 individual and say that you are one of them, but obviously--look,  
12 the city of Baltimore gave an examination a couple of years  
13 ago and it found that, a large number of teachers, prospective  
14 teachers, were illiterate, and I mean illiterate. They  
15 could not write a letter to the parent talking about the  
16 child. That was the test. The whole test was writing to a par-  
17 ent about something that their child did and ask for  
18 cooperation.

19                   So those teachers got a letter saying, "You are not  
20 hired because you failed the exam." That was in May.  
21 Then in September they became what is called "Labor Day  
22 Specials." A "Labor Day Special" for those who don't know  
know it, is a person who could not get a job



1 in teaching until Labor Day, and then was hired by a school  
2 district who couldn't find anybody else. And so on Labor  
3 Day they all got telegrams saying "Even though we said you  
4 were illiterate and you flunked, we need you."

5 What they did do is that they required these  
6 teachers to go to school at night to learn how to read,  
7 write and count at the same time that they were teaching  
8 kids.

9 Now, by the way, Baltimore isn't the only place.  
10 This is not to say that Baltimore isn't a system that is doing  
11 a lot to improve itself. They are not the only ones doing  
12 this. It is just that they are the only ones who somehow let  
13 a newspaper reporter get hold of it. Most other  
14 places, it is kept quiet. There is an awful lot of it.  
15 We are not going to have success in education--see if there  
16 is a shortage of doctors, you don't go out and turn some-  
17 body into a doctor just because there is a shortage, or  
18 in any other field.

19 So until we in teaching say that there are  
20 certain standards to enter the profession and if you  
21 don't meet the standards, you don't come in -- we don't succeed.

22 Now in England, they have got kids who do not come

1 to school for a whole semester or longer because there is  
2 a shortage of teachers, because there is no certified  
3 teacher. They will not hire a substandard person there,  
4 whereas here there is never a class that sits there  
5 without a teacher.

6 Well, what does that mean? It means the  
7 standard will always be flexible to move down low  
8 enough to get whoever is available. That is no way to build  
9 a profession.

10 QUESTION: You did not mention anything about  
11 teacher education courses. I found them so horrible that  
12 they drove me away from from teaching in a public school  
13 and I taught for 20 years in a non-tax supported school.

14 What about teacher education courses?

15 MR. SHANKER: Well, you are not the only one.  
16 The Carnegie Report, I was on that commission, says that  
17 every person in the future who wants to be a teacher should  
18 have a four-year liberal arts degree, no education majors  
19 in the undergraduate, in other words. And you should <sup>have</sup> majors  
20 and minors in subjects so that you become proficient in a  
21 number of areas--all teachers, elementary school and  
22 others.

1           And then there should be a professional school  
2 combined with an internship so it is not all what some  
3 professor thinks is his philosophy, but if you were an in-  
4 tern say in the morning and then came to your professional  
5 school in the afternoon with problems that you had faced  
6 there, in other words you need something that is closer to  
7 a teaching hospital.

8           You need a university-school relationship  
9 so that it is practical and you also need something  
10 that is based on research. Now in the last ten years we have  
11 had a very rich, excellent period. We have learned a lot  
12 and good teacher education programs today are very worth-  
13 while, although many of them are still not good, and that  
14 is a complaint that you know thousands of others share with  
15 you.

16           QUESTION: You spoke about a national program for  
17 licensing teachers. What about proposals to nationalize  
18 teacher retirement so that if a math teacher teaches high school  
19 math in five different states, he or she can get full credit  
20 for their teaching years when they decide to retire without  
21 having to figure out how and when to purchase service  
22 credits from the various states?

1 MR. SHANKER: Yes, I just indicated that we  
2 favor a national system. There is already a national  
3 system for college professors. It is called TIAA-CREF and  
4 it was developed for college teachers many years ago,  
5 somewhere before World War I because college  
6 professors move from one institution to another.  
7 Basically the individuals and the institution just contribute to  
8 this national fund, and the individual has a choice of  
9 several different types of investment, and wherever you  
10 go, you pay into the same pension. It is not a governmental  
11 fund, it is private. And I think the same should be done for  
12 teachers. I don't see why it should be nationalized in that  
13 sense. It should be nationalized in the sense that it should  
14 be available nationally, but it should not be  
15 nationalized in the sense that it should be governmental. I  
16 think that is one of the things that will come out of the  
17 Carnegie Commission, that within a few years I think you will  
18 see the creation of a national non-governmental  
19 teacher pension fund and those districts that say that  
20 our teachers have a choice of belonging to this national fund  
21 will find that they can attract teachers more readily because  
22 in other places teachers will know if they ever leave

1 those places they will lose money and they will lose  
2 credit, so I think we will get there and we will get there  
3 soon.

4 QUESTION: At the beginning of your talk you  
5 alluded briefly to the Japanese experience in education, and  
6 I gathered that there were some other remarks that you  
7 wanted to make about Japan's experience as opposed to  
8 those systems in other countries. What do you think is the  
9 difference? And why?

10 MR. SHANKER: Well, the Japanese system shows  
11 you the most that you could possibly get out of our current  
12 system if you did everything just right, that is if you  
13 had the perfect mother and father; and if mother and father  
14 started worrying about the kid the second the kid  
15 was born, if you started teaching that kid immediately as  
16 the kid was born so that the kid--you have programs,  
17 you have schools to prepare the kid to compete to get into  
18 nursery schools for three-year olds. And then again into  
19 the elementary schools. And then if you had not only mothers  
20 and fathers, but all the other kids in the class pushing  
21 each other to excell--that is in American schools it is  
22 sort of the kids against the teacher, or it is almost a

1 labor-management type of relationship there, but in Japan  
2 it is the kids who push each other. They work in teams, very  
3 large class sizes, but broken up in teams with team leaders.  
4 The team leader is called the Honcho, and that is true,  
5 and so you have everything going for you.

6 You have got a society--now what happens? Nobody  
7 is illiterate. They get to read and write a complicated  
8 language, a very complicated language, and they get to do  
9 basic mathematics quite well, so that shows that if you  
10 have got everything going for you, you would have kids  
11 who could write the letter and they could read, they could  
12 read the equivalent of the New York Times or the Washington  
13 Post and technical material and they could do mathematical  
14 problems, so you could do that almost without exception with  
15 all of your kids with all that pushing, however, you can  
16 walk into a social studies class of 17-year olds and ask  
17 any question like what are the reasons for disarmament, having  
18 disarmament talks or is it good to have a progressive  
19 system of taxation--whatever--you won't get any  
20 discussion in any class. You won't get any weighing  
21 of things.

22 As long as it is memorization, as long as it  
is mechanical, as long as it is what do I have to learn

1 and I will spit it right back to you--that is great  
2 and that is a very high level. And so the Japanese  
3 have had a reform Commission in which they want their schools to  
4 be more like American schools where the kids are more creative  
5 and where they are able to judge.

6 The Japanese system shows you that even if  
7 you could have all the parental support and all  
8 the social support and have the kids going longer hours and  
9 longer days and a longer year and a longer everything else,  
10 if you had everything going for you, you wouldn't want it  
11 that way because there is something missing. And it is  
12 not only missing for us, but the Japanese realize it is missing.

13 QUESTION: As an educator, secondary education  
14 in the Cleveland system, I certainly agree with your  
15 plan of having more educators in the room to work with the  
16 students, however that plan seems to be long-term as  
17 far as actually being able to organize it in Cleveland.

18 And also even though you may have a number of  
19 people working with the students, you are still going to  
20 have students being influenced by the negative problems in  
21 society.

22 My point is that at my school we have 350

1 students with one guidance counselor, and as we continue  
2 to build more prisons instead of hiring more guidance  
3 counselors to to deal with these students' problems when  
4 they are younger, I think that is not going to solve the  
5 problem of them going to be able to learn until we do that.

6 My question to is how do you feel about having  
7 more guidance counselors so that we do have someone to talk  
8 to these students while they are young so that they don't  
9 have a block from learning?

10 MR. SHANKER: I think that is fine so long as  
11 you have a traditional model of school, and certainly in  
12 Cleveland you could do it and you could do it in some  
13 other places, but on a national basis, you can't do  
14 it. I mean--I indicated a few minutes ago just to  
15 replace the teachers who leave, you need 23 per cent of all  
16 college graduates.

17 Now nationally, I am not talking about one  
18 place or another where sometimes things can be done, , but  
19 but nationally if you were to hire more guidance  
20 counselors and reduce class size so that the teachers  
21 would have a little more time to plan and talk to each  
22 other, I mean have more time for teachers and reduce  
class size so that teachers wouldn't have to spend 25 hours



1 to mark papers, they would only have to spend 20 hours  
2 or 15 hours. Remember that if you double the number of  
3 teachers and reduce class size to half of what it is  
4 now, it would mean that 46 per cent of all college  
5 graduates in this country would have to become teachers  
6 and each teacher would have to spend 12 and one-half hours  
7 marking the papers, you see.

8           What I am saying is that as long as you  
9 continue on the current model everything is impossible. It  
10 is impossible because nobody is going to spend 12 1/2 hours  
11 marking the papers anymore than they are going to spend  
12 25 hours, and if you are going to get 46 per cent of all  
13 the college graduates, I can tell you who they are going to  
14 be. They are going to be the bottom because our  
15 society needs doctors, lawyers, dentists, generals. It  
16 can't take all the talent and put it in one field, so  
17 yes as long as the traditional model is there, but  
18 we have got to move very quickly, not in the long term, but  
19 in the short term to get a revolutionary change in our  
20 schools. (Applause)

21           THE CHAIR: Thank you Mr. Shanker. The City  
22 Club is now adjourned.

- - - - -